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**TEMPORARY ASSISTANCE FOR
NEEDY FAMILIES STATE PLAN RENEWAL**

October 1, 2014 -September 30, 2017

Economic Self-Sufficiency Program Office

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Executive Summary

Temporary Assistance to Needy Families State Plan Renewal October 1, 2014 - September 30, 2017

Florida prepared the Temporary Assistance to Needy Families (TANF) State Plan renewal for October 1, 2014 through September 30, 2017, in accordance with the requirements of the Department of Health and Human Services, Administration for Children and Families, and in accordance with Title IV-A, Section 402 of the Social Security Act (SSA), as amended.

The plan incorporates all applicable changes TANF funded agencies made due to federal or state legislation and approved amendments to the 2011-2014 State Plan and policy changes integral to Florida's modernized public assistance service delivery system.

The Economic Self-Sufficiency program office in the Florida Department of Children and Families administers the TANF Temporary Cash Assistance program. Now in its eleventh year of initiating cutting-edge technological advances, Florida emphasizes broader access to services through its web application available through more than 3,300 community partner sites. It also encourages customers' self-reliance and self-management of their case through MyACCESS Account. Available 24/7, MyACCESS Account allows customers to register their user name and password and view screens that give them a complete description of their case. Some of the items included are benefit amounts, availability dates, any interviews scheduled, verifications needed or received, when their next review is, etc. The customer can print a temporary Medicaid card from this site and upload verification documents.

By providing streamlined processes and procedures, and new levels of access and technological support, the Department encourages customers to achieve new levels of self-sufficiency.

Florida's new State Plan makes only minor changes to its currently approved State Plan; the only substantive changes are:

- Revisions to address the current court status of drug testing of Temporary Cash Assistance applicants
- Revisions of the Relative Caregiver Program description to include information about separate state funded coverage of non-relative caregivers
- Removal of early steps and ounce of prevention programs that are no longer funded by TANF
- Revisions to Electronic Benefit Transfer restriction procedures to ensure blocking of Automated Teller Machines at prohibited locations
- Addition of Temporary Cash Assistance eligibility requirement, limiting out-of-state

- use of benefits to no more than 30 days without a temporary absence reason-
- Revisions to school readiness, child care eligibility priorities.

The detailed description of each addition is in appropriate parts of the plan.

In accordance with public access provisions of Title IV-A, S. 402, of the SSA, in July the policy unit sent the notice of intent to renew the TANF plan to each agency and program with TANF and/or MOE funding, and their comments and revisions were incorporated in the plan. Following Governor Scott's approval and signature, the Florida Administrative Weekly (FAW) will publish the plan for general public comment. The FAW notice will provide addresses and telephone numbers for obtaining a copy of the plan and for providing written comments on the proposed plan.

DCF will forward any substantive comments to the Office of Family Assistance.

SECTION 1: GENERAL PROVISIONS

1.1 STATE PLAN REQUIREMENTS

Florida prepared the Temporary Assistance for Needy Families (TANF) State Plan renewal in accordance with Section 402 of the Social Security Act (SSA), as amended by the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996 (Public Law 104-193) and further amended by the Balanced Budget Act of 1997 (Public Law 105-33), the Deficit Reduction Act (DRA) of 2005 (Public Law 109-171) and the Elder Justice Act of 2009, Section 6703(a)(2) of the Patient Protection and Affordable Care Act of 2010 (P.L. 111-148). The information submitted below provides information on the provisions of the state's program as synchronized with federal requirements.

The Act and plan are applicable to all political subdivisions in the state.

1.2 BACKGROUND

Entering its nineteenth year of operation, the Florida TANF and TANF/MOE program continues to commit its TANF block grant and maintenance of effort (MOE) resources to a work-oriented, family support public assistance program.

Under the principle of "doing more with less," the Department continues to decrease its number of full service centers, and replace the larger centers with store-front operations added call centers with an Automated Response Unit for 24/7 service availability and recruit an extensive network of more than 3,300 community partners equipped with internet access to offer applicants assistance needed to complete on-line applications. Access to the state's TANF program continues to improve. Continuous technological improvements such as the web application, MyACCESS Account and the increased number of portals provided through the community partners have combined to encourage new levels of self-sufficiency in the program's participants.

The web-based applications are available in English, Spanish and Creole. Whether applying through the Department or community partners, applicants requiring language assistance or reasonable accommodations for disabling conditions can request and receive the services they seek.

To ensure effective communication and meaningful access to programs and services, the Department notifies individuals with disabilities or limited English proficient (LEP) persons about the availability of services at no cost. Such services may include, but are not limited to, sign language and foreign language interpretation services.

Documents notifying applicants and program participants of adverse actions will be communicated in plain language, provided in the applicant or program participant's primary language, and will advise the program participant how to have the document interpreted, free of charge.

The reduction in revenues has meant that Florida's program currently focuses its block grant and MOE funding primarily on TANF purpose one (to make sure children are safe in their homes or the homes of relatives) and purpose two (program participants are prepared to enter and retain employment). The TANF program works cooperatively with other federal, state, faith-based and non-profit programs that devote significant amounts of funding toward purpose three (reducing out of wedlock pregnancies) and purpose four (encouraging the formation and maintenance of two-parent families), but has only modest amounts of TANF/MOE funds directly appropriated for those purposes at this time.

1.3 PROGRAM ADMINISTRATION

The state's Workforce Innovation Act of 2000 separated the TANF-funded eligibility and Temporary Cash Assistance functions from the TANF-funded workforce functions statutorily and operationally. Chapter 414, F.S., sets forth provisions for receipt of Temporary Cash Assistance (TCA) and requires all individuals who do not meet TANF/TCA exemptions to participate in work or alternative plan activities. Chapter 445, F.S., consolidates the state workforce policy direction, oversight and welfare support functions under one board, CareerSource Florida, Inc., (CSF) and creates the Department of Economic Opportunity (DEO) as the administrative, fiscal and implementing agency for TANF work activities and supportive services, the Welfare Transition Program (WT). Effective February 2013, Florida's workforce system launched its unified brand, CareerSource. Workforce Florida, Inc. (WFI) is now CareerSource Florida, Inc. (CSF) and the state's Regional Workforce Boards (RWBs) are identified by the CareerSource brand. The address for the complete list of RWBs is:
<http://www.floridajobs.org/onestop/onestopdir/>

See Chapter 414, Family Self-Sufficiency and Chapter 445, Workforce Innovation.
<http://archive.flsenate.gov/Statutes/index.cfm?StatuteYear=2013&Tab=statutes&Submenu=1>

1.4 OVERSIGHT AND ACCOUNTABILITY

Florida administers the TANF program through four state departments, a network of Regional Workforce Boards and a CareerSource Florida, Inc. workforce services delivery system. A description follows of how these organizations work together to deliver programs to assist TANF/TCA recipients make the transition from welfare to self-sufficiency and provide other family supports that meet one of the four purposes of TANF:

- a. **Department of Children & Families: Eligibility Determination, Temporary Cash Assistance Payment, and Nonrecurring Short-term Benefit Programs.** The Department of Children and Families (DCF) is the recipient of the TANF block grant, and is responsible for determining eligibility for a TANF/ TCA payment to eligible families and for imposing penalties for a participant who fails to meet Welfare Transition work requirements. In addition to determining program eligibility, DCF directly contracts with other public and private organizations to provide for some of the TANF family support services (non-assistance) programs described in this State Plan.

b. CareerSource Florida, Inc.: Planning, Policy, Strategic Direction and Oversight.

Florida legislative action consolidated multiple workforce programs (among them, TANF/WT, Workforce Investment Act, and Wagner-Peyser) for a single point of accountability with the designation of CareerSource Florida, Inc. (CSF), as the state's chief workforce policy organization. The business-led non-profit public/private partnership provides policy direction and oversight to Florida's 24 Regional Workforce Boards (RWBs) and the Department of Economic Opportunity (DEO)--the designated state agency for administering workforce programs, funding and personnel. A board of directors and chair appointed by the Governor govern CSF. The CSF board hires the CSF president who serves at the pleasure of the Governor. The Secretary of DCF is a member of the CSF board. The state's broad workforce strategies as expressed through CSF in its most recent five year strategic plan (2010-2015), "Creating the Strategy for Today's Needs and Tomorrow's Talent," include:

- World Class Service to Florida's Target Industry Clusters
- World Class Service to Florida's Infrastructure Innovators
- Top National and State Leadership for the Demand-Driven Solution
- Aligned, Responsive, Jointly Engaged Talent Supply Chain Team
- Outstanding Business Communications and Intelligence for Performance and Accountability
- Dedicated Commitment to Change Management and Transformation.

c. Department of Economic Opportunity: Administration and Accountability.

The Florida Legislature appropriates TANF funds to the Department of Economic Opportunity, and charges it with providing administrative and program guidance for the merged workforce and TANF/WT support delivery system. DEO also serves as the administrative and fiscal entity for CSF. DEO's Division of Workforce Services translates CSF board policy into action by negotiating contracts for services with RWBs, and it ensures the appropriate administration of workforce programs and funds.

d. Department of Education, Office of Early Learning: Administration of TANF

Childcare Services. The Office of Early Learning (OEL) functions as the funding and oversight entity for the local coalitions, providing child care to current and transitional TANF participants.

e. Regional Workforce Boards: Local Control, Accountability and Delivery of

Services. Twenty-four Regional Workforce Boards are responsible for the state's workforce programs, including WT, other TANF non-assistance programs and employment support services at local career centers. The boards develop innovative programs tailored to the specific economic and employment needs of the community. Primarily made up of local business representatives in each area, the RWBs focus on planning, policy implementation, and fiscal and programmatic oversight of the local workforce system.

- f. **CareerSource Delivery System: Job Training, Education and Employment Options.** The workforce system provides a full menu of job training, education and employment options for workers, job seekers, WT participants and local businesses at the local career centers or via electronic access. The workforce delivery system includes numerous partners, including DCF, working together under memoranda of agreement, specifying services provided, customer referral procedures, and cost allocation formulas.

NONDISCRIMINATION STATEMENT: State of Florida Departments administering the TANF Block Grant assure equal opportunity and nondiscrimination in their employment practices and service delivery. This institution is prohibited from discriminating on the basis of race, color, national origin, disability, age, sex, and in some cases religion and political beliefs. The U.S. Department of Agriculture also prohibits discrimination against its customers, employees, and applicants for employment on the basis of race, color, national origin, age, disability, sex, gender identity, religion, reprisal, and where applicable, political beliefs, marital status, familial or parental status, sexual orientation, or all or part of an individual's income is derived from any public assistance programs, or protected genetic information in employment or in any program or activity conducted or funded by the Department. (Not all prohibited bases will apply to all programs and/or activities.) If you wish to file a Civil Rights program complaint of discrimination with USDA, complete the USDA Program Discrimination Complaint Form, found online at http://www.ascr.usda.gov/complaint_filing_cust.html, or at any USDA office, or call (866) 632-9992 to request the form. You may also write a letter containing all of the information requested in the form. Send your completed complaint form or letter to us by mail at U.S. Department of Agriculture, Director, Office of Adjudication, 1400 Independence Avenue, S.W., Washington, D.C. 20250-9410, by fax (202) 690-7442 or email at program.intake@usda.gov. Individuals who are deaf, hard of hearing or have speech disabilities may contact USDA through the Federal Relay Service at (800) 877-8339; or (800) 845-9136 (Spanish). For any other information dealing with Supplemental Nutrition Assistance Program (SNAP) issues, persons should either contact the USDA SNAP Hotline Number at (800) 221-5689, which is also in Spanish or call the State Information/Hotline Numbers (click the link for a listing of hotline numbers by State); found online at http://www.fns.usda.gov/snap/contact_info/hotlines.htm. To file a complaint of discrimination regarding a program receiving Federal financial assistance through the U.S. Department of Health and Human Services (HHS), write: HHS Director, Office for Civil Rights, Room 515-F, 200 Independence Avenue, S.W., Washington, D.C. 20201 or call (202) 619-0403 (voice) or (800) 537-7697 (TTY). USDA and HHS are equal opportunity providers and employers.

Further, it is the obligation of the departments to make reasonable accommodations for an applicant or participant so that no limitation—physical, mental or language—prevents his or her complete participation.

For more complete description of non-discrimination policies by agency see:

<http://www.dcf.state.fl.us/publications/policies/060-16.pdf>
<http://www.dcf.state.fl.us/publications/policies/060-10c1.pdf>
http://www.floridajobs.org/civilrights/docs/Discrimination_Complaint_Procedures.pdf

1.5 PROGRAM GOALS

The TANF/WT emphasizes work, self-sufficiency and personal responsibility in a program structured to enable participants to move from welfare to economic self-sufficiency. To accomplish this, the Florida Legislature, using federal/state funds and statutory requirements, developed a comprehensive program structured to meet the following goals:

- a. Provide assistance to needy families so children may be cared for in their own home or in the homes of relatives.
- b. Develop opportunities for families to provide for their own needs, enhance their well-being, and preserve the integrity of the family, free of impediments to self-reliance.
- c. End the dependence of needy families on government assistance by emphasizing work, self-sufficiency and personal responsibility while meeting the transitional needs of program participants who need support to achieve independent, productive lives and gain the responsibility that comes with attaining self-sufficiency.
- d. Take full advantage of the flexibility provided under state and federal law that allows for providing job preparation and intervention programs to enable welfare applicants/recipients and transitional participants to move from welfare to work.
- e. Provide oversight and policy direction to the program and to ensure cooperation and accountability among state agencies and service providers to deliver needed services.

1.6 ANNUAL WORKFORCE INNOVATION/WT STATEWIDE PLAN (s. 445.006, F.S.)

The Workforce Innovation Act requires that CSF develop a strategic and operational plan and update it annually for submission to the Governor, President of the Senate and the Speaker of the House. The Act also provides for necessary performance measures, standards, measurement criteria and contract guidelines for the WT, strategies to prevent or reduce the need for public assistance, data collection and reporting to federal agencies. The operational plan that implements the strategic plan must reflect the allocation of state and federal resources as appropriated by the Florida Legislature, including TANF Block Grant funds, for specified responsibilities.

1.7 PUBLIC INVOLVEMENT

In accordance with public access provisions of Title IV-A, S. 402, of the SSA, the policy unit sent the notice of intent to renew the TANF State Plan to each agency and program with TANF and/or MOE funding, and their comments and revisions were incorporated into the plan. Following Governor Scott's approval and signature the Florida Administrative

Weekly (FAW) will publish the plan for general public comment. The FAW notice will provide addresses and telephone numbers for obtaining a copy of the plan and for providing written comments on the proposed plan. DCF will forward substantive comments to the Office of Family Assistance.

As an additional opportunity for public involvement, Florida Statutes provide for the promulgation of administrative rules that detail state policies governing the TANF Temporary Cash Assistance program. Any new policy or modification to a current policy requires the publication of the intent to develop an administrative rule or change a current administrative rule, a detailed description of the policy and a minimum of a 90-day period for comments. (An emergency rule has a 30-day adoption period.)

The State Plan publication and comment period and the Florida Administrative Rules process provide for input from other state agencies, public and private organizations, general public and other pertinent entities during development and implementation. Following certification by the Office of Family Assistance that the State Plan is “complete,” the Department posts the state plan on its website.

1.8 PROGRAM EVALUATION (s. 445.033, F.S.)

The Board of Directors of CareerSource Florida, Inc. (CSF) and the Department of Children and Family Services (DCF) are responsible for participating in an evaluation of TANF funded programs in conjunction with any evaluation of the state’s workforce development programs or similar activities designed to examine program outcomes, cost-effectiveness or return on investment, the impact of time limits, sanctions, and other welfare reform measures federal or state law or regulation require.

1.9 DEFINITIONS (s. 414.0252 & s. 445.002, F.S.)

The following terms relate to Florida’s administration of the TANF Program:

- a. **DEO:** the Department of Economic Opportunity
- b. **Department:** the Department of Children and Family Services (DCF).
- c. **Domestic Violence:** any assault, aggravated assault, battery, aggravated battery, sexual assault, sexual battery, stalking, aggravated stalking, kidnapping, false imprisonment, or any criminal offense that results in the physical injury or death of one family or household member by another.
- d. **Drug Test:** collection and testing of samples (usually urine samples) from donors for the presence of controlled substances. The test consists of an initial screening, a confirmation test, if a controlled substance is detected in the initial screening and review of test results by a Medical Review Officer (MRO). The MRO reports final test results to the Department.
- e. **DWS:** the Division of Workforce Services in the Department of Economic Opportunity,

the state's employment and training partner in the TANF Program.

- f. **Family:** the assistance group or the individuals whose needs, resources and income are considered when determining eligibility for Temporary Cash Assistance. The family for purposes of Temporary Cash Assistance includes the minor child(ren) and custodial parent(s), or caretaker relative(s) who reside in the same house or living unit. The family may include individuals whose income and resources count in whole or in part in determining eligibility for temporary assistance but whose needs, due to federal or state restrictions, do not count. These individuals include, but are not limited to, ineligible noncitizens and sanctioned individuals. For non-assistance, family includes any individual whose needs, resources, and income count when determining eligibility for the non-assistance. This may include the minor child(ren), custodial parent(s), relative caretaker(s), non-custodial parent(s) or other household member.
- g. **Family or household member:** spouses, former spouses, non-cohabitating partners, persons related by blood or marriage, persons presently residing together as if a family or who have resided together in the past as if a family, and persons who have a child in common, regardless of whether they have been married or resided together at any time.
- h. **Homeless:** an individual who lacks a fixed, regular, and adequate nighttime residence or an individual who has a primary nighttime residence that is:
 - 1. A supervised publicly or privately operated shelter designed to provide temporary living accommodations, including welfare hotels, congregate shelters, and transitional housing for the mentally ill;
 - 2. An institution that provides a temporary residence for individuals intended to be institutionalized; or
 - 3. A public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings.
- i. **Minor child:** a child less than 18 years of age, or under 19 years of age if the child is a full-time student in a secondary school or at the equivalent level of vocational or technical training, and does not include anyone who is married or divorced.
- j. **Participant:** an individual who has applied for and receives Temporary Cash Assistance, or for non-assistance TANF programs, a participant is a person determined eligible and enrolled based on the TANF purpose served.
- k. **Public assistance:** benefits paid based on the Temporary Cash Assistance, food assistance, Medicaid, or optional state supplementation programs.
- l. **Relative caretaker or caretaker relative:** an adult who assumed the primary

responsibility of caring for a child and is related to the child by blood or marriage.

- m. Support Services and one-time payments or services/non-assistance:** when used in reference to individuals not receiving Temporary Cash Assistance (TCA), these are both non-recurrent, short-term benefits designed to deal with a specific crisis situation or episode of need and other services.
- work subsidies
 - supportive services such as child care and transportation
 - services such as counseling, case management, peer support and child care information and referral
 - transitional services, job retention, job advancement, and other employment-related services
 - non-medical treatment for substance abuse or mental health problems; teen pregnancy prevention; two-parent family support, including non-custodial parent program(s) services
 - court-ordered supervised visitation, responsible fatherhood services, and
 - any other services that are reasonably calculated to further the purposes of the TANF program. Such terms do not include assistance defined in federal regulations at 45 C.F.R. s. 260.31(a).
- n. Temporary Cash Assistance:** cash assistance provided under the state program certified under Title IV-A of the Social Security Act, as amended.
- o. Welfare transition services:** workforce services provided to applicants of Temporary Cash Assistance, and current or former recipients of Temporary Cash Assistance under Chapters 414 and 445, F.S.

SECTION 2: NEEDY FAMILIES

2.1 ELIGIBILITY FOR TANF FUNDED ASSISTANCE AND NON-ASSISTANCE (ss. 414.045, 414.075, 414.085, & 414.095, F.S.)

Florida limits TANF funded benefits and/or services eligibility to families that meet the eligibility standards as outlined in federal and state law. Except as allowed by federal law, to be eligible for programs and/or services funded with segregated federal TANF funds or state-funds that are reported as maintenance of effort, a Florida family must meet the following requirements:

- be U.S. citizens or qualified noncitizens
- be legal residents of the state
- be a family with a minor child living with a custodial parent or caretaker relative
- be a pregnant woman
- be a needy family with income commensurate with the financial eligibility required by the program (Exception is programs under TANF purposes 3 and 4 funded with segregated TANF funds)
- pass a drug test. (Limited to adult applicants and teen parents living independent of adult supervision.) **Note:** Drug testing was discontinued due to a Federal District Court ruling that Florida's drug testing was unconstitutional. The U.S. Appellate Court upheld this ruling. Florida is not appealing the U.S Appellate Court's ruling.

Florida has two definitions for "needy." The first definition applies to a family applying to receive Temporary Cash Assistance for on-going basic needs, and the second applies to families seeking eligibility for a non-assistance service or activity.

Consistent with the four purposes under section 402(a)(1)(A)(i) of PRWORA, the state defines the following groups as "TANF-eligible families" and the level of income that establishes their status as "needy."

- a. Needy families with a gross income at or below 185% of the federal poverty level are eligible to receive Temporary Cash Assistance.
- b. Needy families with a gross income at or below 200% of the federal poverty level are eligible for TANF non-assistance services. Specified individuals include victims of domestic violence, families served through programs created to strengthen Florida's families, families at risk of welfare dependency due to substance abuse or mental illness, families with children at risk of abuse or neglect, non-custodial parents and families at risk of welfare dependence due to teen pregnancy and others as defined in the state plan.
- c. TCA families who lose TCA eligibility due to employment or receipt of child support and up-front diversion recipients are eligible for transitional services. Their eligibility continues for the periods specified in federal and state law, and while their income

remains at or below 200% of the federal poverty level.

- d. Non-custodial parents with income at or below 200% of the federal poverty level referred by the court to cooperate in employment and training activities or work activities, or both, to secure employment and cooperate with child support/court requirements are eligible. Non-custodial parents who volunteer may also participate in the TANF programs.
- e. To the extent permitted by federal law and subject to appropriations, adopting families of children with special needs who meet the state's definition of needy under TANF and have income at or below 200% of the federal poverty level are eligible for TANF services.

(See TANF- Eligible Families and TANF-Eligible Parents summary chart at the end of this Section.)

2.2 ELIGIBILITY FOR TEMPORARY CASH ASSISTANCE (ss. 414.075, 414.085, & 414.095, F.S.)

Criteria for eligibility include:

- a. Be a United States citizen or a qualified noncitizen in accordance with federal and state law.
- b. Be a legal resident of the State of Florida.
- c. Have a minor child who resides with a custodial parent or parents or with a relative caretaker related to the child by blood or marriage as defined in s. 414.0252(6).
- d. Meet the income and resource requirements of the program as defined in s. 414.075, 414.085, and 414.095, F.S. All minor children who live in the household and are members of the family, and the parents of the minor children, shall be included in the eligibility determination, unless specifically excluded.
- e. Work register with the RWB service provider if an adult family member does not meet an exemption.
- f. Cooperate with child support enforcement (CSE).
- g. Be a minor parent, who must live at home or reside in an adult supervised setting and have the assistance paid to an alternative payee.
- h. Be in the ninth month of pregnancy with no other minor children in the home. If a doctor's order restricts a pregnant woman from work activities, TCA is available in the last trimester of pregnancy.

- i. Passing a drug test. (Limited to adult applicants and teen parents living independent of adult supervision.) **Note:** Drug testing was discontinued due to a Federal District Court ruling that Florida's drug testing was unconstitutional. The U.S. Appellate Court upheld this ruling. Florida is not appealing the U.S Appellate Court's ruling.
- j. Not using Temporary Cash Assistance benefits out-of-state for more than 30 consecutive days, unless the recipient is temporarily absent from the state more than 30 days and provides the reason for the prolonged absence, plans to return and the date of the return.

2.3 TWO-PARENT FAMILY

Any family considered a two-parent family under Title IV-A of the Social Security Act, as amended, is eligible to be part of the Welfare Transition program if it meets eligibility criteria.

To encourage two-parent families to participate in WT, Florida removed the restrictions and complex eligibility criteria that often served as barriers to participation in the former JOBS program. Two-parent families must meet the same eligibility requirements as single-parent families, receive the same benefits and services, satisfy the federal work activity requirements, and have state time limitations applied.

The additional income earned by both parents' participation in the program, and the potential for increased earning power when both parents leave the program for unsubsidized employment, will alleviate acute financial strain and help to keep the family intact.

2.4 NONCITIZEN ELIGIBILITY (s. 414.095(3), F.S.)

Florida provides assistance to qualified noncitizens as allowed by federal law and in accordance with state law. Qualified noncitizens who receive TCA are subject to the same work requirements and time limits as other recipients.

2.5 ELIGIBILITY OF FAMILIES MOVING TO FLORIDA FROM ANOTHER STATE (s. 414.105(7), F.S.)

Florida does not determine eligibility for families moving into the state from another state differently than in-state families participating under the program. Individuals who move from another state are subject to the same time limitation as Florida residents. Florida counts the months of TANF assistance received in another state toward its 48-month lifetime limit.

2.6 CONDITIONS OF ELIGIBILITY

- a. **Disregards (s. 414.095 (11), F.S.):** As an incentive to employment, Florida disregards the first \$200 plus one-half of the remainder of earned income. To be

eligible for this disregard, the individual must be a current participant in the program, or must be eligible to participate in the program without the disregard. Florida disregards the earned income of a child if the child is a member of an eligible family, attends high school or the equivalent, and is 19 years of age or younger.

- b. Drug Screening for Applicants of TCA (s. 414.0652, F.S.):** Adult parents, caretaker relatives who choose to apply for themselves, and teen parents living independently, must pass a drug test as a condition of eligibility. Failure to pass a test results in TCA ineligibility for one year for a first failure and three years for a second failure. Time limited TCA benefits may continue for minor children through a protective payee if the protective payee passes a drug test. Applicants are responsible for paying the cost of the drug test, but their initial TCA benefit increases by the cost of the test if they pass. A one-time exception to the one and three year penalty allows the individual to reapply after six months if they have successfully completed a substance abuse treatment program. The individual must pass another drug test before approval. **Note:** Drug testing was discontinued due to a Federal District Court ruling that Florida's drug testing was unconstitutional. The U.S. Appellate Court upheld this ruling. Florida is not appealing the U.S Appellate Court's ruling.
- c. Learnfare (s. 414.1251, F.S.):** Florida reduces TCA benefits when a participant's dependent school-age child(ren) becomes habitually truant or a school dropout, or if the parent or caretaker relative whose needs are included in the TCA assistance group fails to attend a school conference each semester without good cause.
- d. Family Cap (s. 414.115, F.S.):** Florida limits assistance to recipients who give birth to a child while receiving assistance, or if the family's case was closed for less than six continuous months when the family reapplies for assistance. Families receive only 50% of the maximum incremental increase for the first child born more than ten months after the initial date of application and no additional benefits for additional children.
- e. Immunizations (s. 414.13, F.S.):** Applicants and participants with a preschool child must begin and complete childhood immunizations. DCF advises them of the availability of childhood immunizations through the county health department. Failure to meet the immunization requirement results in the removal of the child from the benefit until the family meets immunization requirements, unless the failure to immunize is due to religious reasons or other good cause.
- f. Child Support Enforcement (s. 414.095 (6) and (14) (d) F.S)** The parent or caretaker relative or teen parent must cooperate with child support enforcement (CSE) in establishing paternity, modifying or enforcing a support order unless CSE determines good cause. The entire family loses Temporary Cash Assistance until it satisfies the requirement of cooperation.
- g. Felony Drug Conviction (s. 414.095 (1) F.S.):** Florida does not deny eligibility for Temporary Cash Assistance to individuals convicted of a drug felony unless the conviction is for trafficking including agreeing, conspiring, or confederating with

another person to commit felony drug trafficking if the illegal behavior or offense that lead to the conviction occurred on or after August 22, 1996. To be eligible under this provision, the individual must meet the requirements of the TCA program including any substance abuse testing or treatment requirements.

2.7 TEEN PARENT ELIGIBILITY REQUIREMENTS (s. 414.095(2)(a) 4 and (14) b, F.S.)

TCA, at the no shelter expense level, is available for a teen parent who is less than 19 years old and their child(ren). The following requirements apply to teen parent eligibility:

- a. An alternative payee designated by DCF, must receive the assistance on behalf of the teen parent and child(ren). The alternative payee may use the TCA only for paying for food, shelter, medical care and other necessities required by the teen, so the teen parent may attend school or a training program.
- b. The teen parent must:
 - 1. Attend school or an approved alternative training program, unless the teen parent's child is less than 12 weeks old or the teen parent has completed high school.
 - 2. Reside with a parent, legal guardian, or other adult caretaker relative. If the teen parent has suffered or might suffer harm in the home or if the residency requirement is not in the best interest of the teen parent or child, an alternative adult supervised supportive living arrangement must be provided. In this situation staff must assist the teen in finding an appropriate adult-supervised supportive living arrangement. The Department cannot delay TCA while deciding where the teen parent should live and must allow sufficient time for the move.
 - 3. Attend parenting and family classes, as available, that provide a curriculum specified by DCF or the DOH.

2.8 DIVERSION PROGRAMS

Florida established a number of diversionary programs to assist families who may not need ongoing Temporary Cash Assistance or meet the income eligibility limitations. The RWBs or other local contracted agencies administer these programs in cooperation with CSF/DEO and DCF. These short-term programs are:

- a. **Diversion (s. 445.017, F.S.):** Provides one-time, short-term assistance for Temporary Cash Assistance applicants who do not need ongoing assistance, but do have an unexpected circumstance or emergency that requires immediate assistance to secure or retain employment or child support. Applicants for diversion assistance must meet eligibility requirements, but a modified eligibility process reduces wait time to receive assistance. RWB service providers screen each family on a case-by-case basis to identify any barriers to obtaining or retaining employment. The non-

assistance services or diversion payment may alleviate these barriers so the family does not require ongoing Temporary Cash Assistance. Service providers make referrals as necessary to other programs including food assistance, Medicaid or Mental Health and Substance Abuse.

Up-Front Diversion is a four step process: (1) Link the applicant to a job opportunity as a first option (2) Offer services such as child care and transportation (3) Completely screen for emergency needs of family and respond to those needs and (4) Offer a one-time payment of up to \$1,000 per family. (The design of the first three steps eliminate a need for the fourth.) The family must demonstrate a need and secure a means to meet on-going expenses when it receives the diversion payment. A family must agree not to apply for assistance for three months after receiving diversion assistance unless it can demonstrate an emergency to the RWB.

See FG 04-013, Program Guidance, Up-Front Diversion Policy and Procedure
<http://www.floridajobs.org/pdq/guidancepapers/013UpFrontDiversionWTP.rtf>

- b. Diversion Program for Victims of Domestic Violence (s. 414.157, F.S.):** This program provides emergency shelter and related services to TANF eligible victims of domestic violence with income at or below 200% of federal poverty level. The program is available to a parent or caretaker with one or more minor children or a pregnant woman. To extend services to larger numbers of domestic violence victims, the program does not offer cash payments to participants, it focuses on referral to professional counselors who can provide a variety of services. The statutorily mandated services of emergency shelter, 24-hour hotline, information and referral, case management, child assessment, counseling, community education, and professional training are all eligible services. Centers may offer other services on a case-by-case basis. The program also assists participants in applying for other state and/or local benefits and services.

See WPDG 026, Program Guidance, Domestic Violence Program
<http://www.floridajobs.org/pdq/guidancepapers/026 Domestic Violence.rtf>

- c. Secondary Prevention or Diversion Program to Prevent or Reduce Child Abuse or Neglect (Healthy Families Florida Program) (s. 414.158, F.S.):** This program provides a community-based, voluntary home visiting program for expectant families and families of newborns with income at or below 200% of poverty level who are experiencing stressful life situations, including homelessness or the threat of homelessness. The program goal is to stabilize families, prevent child abuse and neglect before it occurs and promote healthy childhood growth and development. TANF funds allowed the program to expand the number of sites and increase the counties receiving services. Major activities include home visits to teach parent-child interaction, child development, discipline practices, problem solving skills, emergency supports and referral to other community services such as medical care, family planning, mental health, substance abuse, domestic violence, child care, food assistance, and Medicaid programs.

- d. Emergency Assistance Program (Homelessness Prevention Grant Program) (s. 414.161 F.S.)** The goal of the Homelessness Prevention grant program is to help prevent homelessness among families facing eviction or foreclosure for nonpayment of rent or mortgage because of a financial or other crisis. The family may use the grant funds for payment of past due rent, mortgage, and utility payments (for up to four months. Each household assisted by the grant must reside in Florida, have at least one household member who is a U.S. citizen or qualified noncitizen, include a parent or caretaker relative of a minor child under age eighteen (18), or under age nineteen (19), if attending a secondary school or its equivalent, and have household income less than two-hundred percent (200%) of the federal poverty level.

The DCF Office on Homelessness, with concurrence of the Council on Homelessness, will accept and approve the TANF funded "Homelessness Prevention Grant Program" annually from Continuum of Care (CoC) Lead Agencies. The CoCs will be responsible for administration of the grant-in-aid program and reporting to the DCF Office on Homelessness about the number of families served.

- e. Diversion Program for Families at Risk of Welfare Dependency due to Substance Abuse or Mental Illness (s. 414.1585, F.S.):** Per Statute, the diversion program for families at risk of welfare dependency due to substance abuse or mental illnesses is intended to provide services and one-time payments to assist families in avoiding welfare dependency and to stabilize families, so children can be cared for in their own homes or in the homes of relatives and so families can be self-sufficient. Before finding a family eligible for the diversion program created under this section, the Department must make a determination that the family meets the income level (at or below 200% of poverty level) and establish criteria that one or more individuals in the family are at risk or are impaired due to substance abuse or mental illnesses.

Applicants must also be one of the following: 1) a parent or relative caretaker with one or more minor children living in the home, 2) a pregnant woman, 3) a family whose children the Child Welfare Program removed from the home (as long as the treatment is included or added to the active family reunification goals in the case plan), 4) a Supplemental Security Income (SSI) program, a Social Security Disability Insurance (SSDI) family with work directed goals or 5) a non-custodial parent with a court order to pay child support. The program limits services provided with TANF funds to **only non-medical treatment services** (See *Medical Services Definition at the end of Section 2.*) Referral mechanisms to medical services are available to assist families to become stabilized.

The Department Substance Abuse and Mental health Program (SAMH) Office has transitioned to a regional system of care – Managing Entities. The Managing Entities are responsible for:

- Acknowledgement of each new or renewed participant via electronic submission prior to reimbursement approval for each participant
- To provide technical assistance to network Service Providers, as needed

- To identify outreach services, and promote interagency collaboration for linkages in the community
- To oversee all TANF SAMH requirements and invoice approvals
- To perform annual monitoring using the approved TANF monitoring tool- Follow-up to ensure that corrective action plans are completed, as needed
- To document, investigate, and resolve complaints with additional technical assistance as needed
- To monitor length of stay (for residential treatment) to ensure that TANF is used as an appropriate funding stream
- To implement new federal and state requirements related to the reauthorization of the TANF Legislation

See TANF *Incorporated Document 16 Substance Abuse & Mental Health TANF Funding Guidance Document, February 2014.*

<http://www.myflfamilies.com/service-programs/substance-abuse/managing-entities/2014-contracts-docs>

- f. Relocation Assistance Program (s. 445.021, F.S.):** The program provides relocation funds and services to families receiving TCA or who meet eligibility requirements for the diversion program and who have significant barriers to finding and retaining employment. A family may use the funds to relocate to communities where there is greater opportunity for attaining self-sufficiency. RWB service providers determine eligibility, establish a written relocation plan, verify the community receiving the family has the capacity to provide needed services and employment opportunities and monitor the family's relocation.

See Program Guidance, WPDG 023, Welfare Transition Relocation Assistance.

<http://www.floridajobs.org/pdg/guidancepapers/023RelocationWTPrev062104.rtf>

- g. Diversion Program to Strengthen Florida's Families (s. 445.018, F.S.):** This program provides services to assist families avoid welfare dependency. RWB service providers determine TANF-eligible families with income at or below 200% of the federal poverty level to be eligible for entry into the program. When a family has been determined eligible for the program, the family is eligible under the program for 12 months without a redetermination or re-evaluation of eligibility. The program provides services to enable employable adults in the family to find employment, remain employed, or pursue career advancement. All services must be employment-related. A family must agree not to apply for TCA for six months following entry into employment subsidized by the program unless it can demonstrate an unanticipated emergency to the RWB. If the family applies for TCA without a documented emergency, the family must repay the value of the diversion services. The Department may prorate the repayment over eight months through a deduction from the family's TCA payment. This program is contingent on availability of TANF funds.
- h. Teen Parent and Pregnancy Prevention Diversion Program (s. 445.019, F.S.):**

Note: This program was an abstinence-focused program offered through the Department of Health with segregated TANF funds. The Florida Legislature has shifted funding from TANF to another source. This program no longer uses TANF or MOE funds. The program is in the plan because state statute authority for it remains.

2.9 SPECIFIED EXEMPTIONS TO WORK ACTIVITY (s. 445.024(3), F.S.)

TCA recipients must comply with the work activity requirements unless they meet one or more exemptions below:

- a. An individual who receives benefits under the SSI or SSDI program
- b. An adult not defined as a work-eligible individual under federal law
- c. A single parent of a child less than three months of age, except the parent may be required to attend parenting classes or other activities to prepare for the responsibility of raising a child
- d. Individuals who are exempt from the time limit pursuant to s. 414.105, F.S.

2.10 TIME LIMIT FOR RECEIPT OF TCA (s. 414.105, F.S.)

Florida's lifetime limit for receipt of assistance is more restrictive than the federal 60-month lifetime limitation. The state limits recipients to a lifetime cumulative total of 48 months as an adult.

2.11 HARDSHIP EXTENSION TO TCA TIME LIMITATION (s. 414.105, F.S.)

A hardship extension adds months to the time limit for an individual's receipt of TCA. DCF determines the individual is within 42 months of the 48-month lifetime limit and notifies the RWB provider. The RWB provider then schedules an interview with the participant to assess employment prospects and barriers to decide if the individual may need a hardship extension and is eligible to receive a recommendation for the hardship. If DCF receives a positive recommendation, the Department continues Temporary Cash Assistance for the number of months recommended by the RWB. Participants may also request a hardship extension later by completing the hardship extension review process. Hardship extension eligibility criteria include:

- a. Diligent participation in work activities combined with an inability to obtain employment
- b. Diligent participation in work activities combined with extraordinary barriers to employment, including conditions that may result in an exemption to work requirements
- c. Significant barriers to employment combined with a need for additional time
- d. Diligent participation and a need by teen parents for an exemption to have 24 months of

eligibility beyond receipt of the high school diploma or equivalent

- e. A recommendation of extension for a minor child of a participating family at the end of the eligibility period for TCA based on a review that determines the termination of a child's Temporary Cash Assistance would likely result in the child being placed into emergency shelter or foster care
- f. The participant is a victim of domestic violence, if the effects of such violence delays or otherwise interrupts or adversely affects the individual's participation

Failure to comply with program requirements during the extension period results in pre-penalty counseling and may ultimately result in a penalty that terminates TCA benefits and voids any remaining months of extension.

See Program Guidance, 025 on Hardship Extensions
http://www.floridajobs.org/PDG/guidancepapers/025HardshipExtensions_rev092408.pdf

2.12 INDIVIDUAL RESPONSIBILITY PLAN AND ALTERNATIVE REQUIREMENT PLAN

- a. **Assessment:** The goal of assessment is to gather pertinent information about the program participant. Assessment includes, but is not limited to:
 - Identifying barriers to employment, full participation in countable work activities or both
 - Identifying the participant's skills that will translate into employment and training opportunities
 - Reviewing the participant's work history and
 - Identifying other employability issues that could help or hinder the participant's move toward employment

This information sets the foundation for the Individual Responsibility Plan (IRP) designed in consultation with the program participant. The assessment may include identifying when an individual needs to apply for other forms of long-term assistance because of a limitation or limitations that remain as barriers to economic self-sufficiency. This may include:

- Referring the participant to services to address the barriers to full engagement in program activities and employment
- Arranging access to resources available through the Career Service/workforce system (such as transportation assistance and/or childcare)

The RWBs screen Temporary Cash Assistance recipients referred to the WT program

for hidden disabilities, such as learning disabilities. They connect individuals who need further assessment and/or additional services with service providers in the community. The RWBs ensure that information related to the individual's abilities is available to program staff so it may assign the participant activities that provide equitable and meaningful engagement.

b. Individual Responsibility Plan (IRP): Each program participant is unique. Each participant has his/her own

- Skills
- Abilities
- Work history and
- Barriers

The RWBs engage program participants in activities designed to move the participant toward self-sufficiency. This includes services related to barrier removal. The WT program staff and the participant are jointly responsible for developing an IRP that specifies the employment goal of the participant the services to be provided to the participant to overcome/manage barriers to self-sufficiency, training and work activities the participant must complete. At a minimum, the IRP must include:

- The participant's employment goal
- The participant's assigned activities. This includes countable work activities, and barrier removal/management activities. For example: in-depth screening or assessments for hidden disabilities, such as learning disabilities and limited English proficiency (LEP)
- The services for which the individual is being referred to program partners and community agencies and
- The services the individual is being offered through the workforce system.

The IRP should also include:

- The number of hours the participant is expected to complete and
- The expected completion dates or deadlines associated with the participant's engagement for a particular activity or activities

The participant and WT staff must agree on the activities and training, and both must sign the plan.

The IRP may have alternative requirements associated with an individual's limitations to engage in countable work activities or employment. The WT program staff, in consultation with the participant, is responsible for developing the IRP for participants who, due to domestic violence, drug and/or alcohol addiction, medical problems, mental health issues, hidden disabilities, learning disabilities or other problems may be unable to participate in work activities full-time or may need

accommodations to participate in activities/employment.

- If an individual is a victim of domestic violence, the IRP must focus on providing for the ongoing safety of a domestic violence victim and his or her children
- If an individual has medical, mental health, and/or substance abuse issues, the IRP must focus on the medical, substance abuse, or mental health treatment plans
- Where appropriate, the program will provide reasonable accommodations and language assistance to participants to ensure meaningful access and effective communication

All plans will address barriers so the participant continues to move toward self-sufficiency, even if the participant has multiple issues. The WT program staff, the participant, and (when possible) other professional service providers develop the IRP jointly.

TANF-ELIGIBLE FAMILIES AND TANF-ELIGIBLE PARENTS

Federal law permits states to establish eligibility criteria for the Temporary Assistance for Needy Families (TANF) program within broad federal guidelines. The listing below summarizes the families and parents defined as “eligible families” by various provisions of Florida Law.

Section Title	Description	Eligible for Assistance?	Eligible for Services?
414.045 Cash Assistance Workforce Participant (Work Eligible) Under TANF State Plan	This includes families (one or two parents) with minor children (or a pregnant individual) containing adult(s) (a parent or a relative who chooses to be included in the TCA assistance group) or teen head of household who is subject to the work activity requirements or time limits. This includes individuals currently exempt from work activities or who have an exception to the work activity requirement but who will be subject to the requirements at some point in the future. For example, individuals with a child under three months of age, or individuals meeting an exception due to illness or incapacity. This also includes families where the parent is under a 2 nd or 3 rd level work sanction and removed from the assistance group.	Yes	Yes
414.045 Cash Assistance Not Work Eligible Participant	This includes families without an eligible adult subject to the work activity requirement or the time limit under federal or state law. These include “child-only” situations such as grandparents or other relatives receiving assistance for the children, families where the parent or parents are receiving SSI benefits and are, excluded from in the TCA assistance group and families where the parent or parents in statutorily ineligible (for example, due to immigration status).	Yes	Yes
39.5085 414.045 Cash Assistance –Relative Caregiver Program	This is a specific program created to provide assistance to relative caregivers when children have been placed with a relative or non-relative by the court as part of a dependency action. Benefits in this program are limited to families under the supervision of the child welfare office. Note: Non-relative eligibility added by the 2014 legislature effective 7/1/14, using non-TANF/MOE funds	Yes (Relatives only)	Yes (Relatives only)
414.045(1)(a) 5. Adopting Families of Children with Special Needs	Assistance with services necessary for families who have adopted children (living with a caretaker relative) with special needs who have income at or below 200 % of the federal poverty level and who meet the state's definition of needy under TANF. Services may include specialized counseling, purchase of adaptive equipment, or accommodations in the home. The program does not provide for on-going, basic needs.	Yes	Yes

414.065(5) Non-custodial parents	Services for a non-custodial parent who is a parent ordered by the court to participate in activities leading to employment so that the parent can obtain employment and fulfill obligations to provide support payments. To be eligible for services, the non-custodial parent would have to have family income at or below 200% of the federal poverty level. A parent whose child is in emergency shelter or foster care or other substitute care who is ordered by the court to participate in work activities as part of a reunification plan when the parent would have been eligible to participate in work activities if the child was in the home.	No	Yes
445.017 Cash assistance diversion	One time payment of up to \$1,000 and services designed to divert an applicant from ongoing TCA when the applicant does not need ongoing TCA.	No	Yes
445.028, 445.029, 445.030, 445.031, 445.032. Transitional Services	Former TCA recipients who left TCA due to employment and remain eligible for transitional Medicaid, child care, education and training, or transportation.	No	Yes
445.018 Diversion program to strengthen Florida's Families	Provides an extensive array of services to families at or below 200% of the federal poverty level that include a child living with a parent or relative or a pregnant woman. Services include assessment, service planning and coordination, job placement, employment related education or training, child care services, transportation services, relocation services, workplace employment support services, individual or family counseling, or a Retention Incentive Training Account (RITA) designed to prevent the family from becoming dependent on welfare by enabling employable adults in the family to find employment, remain employed or pursue career advancement.	No	Yes
445.028 Transitional benefits and services	Transitional benefits and services such as child care, transportation, education or training for families who leave TCA due to employment. Transitional benefits are generally available for two years after leaving TCA except for transitional Medicaid, which is available for one year (federal law).	No	Yes
414.157 Diversion program for victims of domestic violence	Families with children (or a pregnant woman) in need of services who have income at or below 200% of the federal poverty level and who are victims of domestic violence (as determined by the domestic violence program).	No	Yes
414.158 Diversion program to prevent or reduce child abuse and neglect	Families with children (or a pregnant woman) in need of services who have income at or below 200% of the federal poverty level and include one or more children determined by the Department to be at risk of abuse, neglect or threatened harm, or meets the criteria of a voluntary assessment performed by the Healthy Families Florida program, or is homeless or living in a facility that provides shelter to homeless families.	No	Yes

414.1585 Diversion program for families at risk of welfare dependency due to substance abuse or mental illness	Families with children (or a pregnant woman) who are at risk of welfare dependency due to substance abuse or mental illness and who have income at or below 200% of the federal poverty level.	No	Yes
445.024(3) Teen parent and pregnancy prevention diversion program	Teens at risk of pregnancy or teens who already have a child the Department may provide TANF-funded pre-pregnancy family planning services or related services and assistance in completing education or employment programs without regard to family income. Receipt of services does not preclude eligibility for or receipt of other assistance or services.	No	Yes Was funded with segregated TANF funds. Not currently receiving TANF or MOE.
414.161 Emergency Assistance Program (Homeless Prevention Grants)	Families with one or more children that face eviction or foreclosure due to a financial or other crisis. Families must have income less than 200% of the Federal Poverty Level and may not have assets available to meet the emergency.	No	Yes
445.023 Program for dependent care for families with children with special needs	Families with a child or children age 13 to 17 who have special needs such as a disability and who meet the income guidelines of the subsidized child care program. TCA recipients may also receive dependent care through this provision.	No	Yes
1002.87 Subsidized child care program	Child care for children through age 12 in families below 150% of federal poverty level (applicants), at or below 200% of federal poverty level (families already receiving child care), or below 200% of federal poverty level (certain specified groups). Families must pay a fee on a sliding scale.	No	Yes
Title IV-A State Plan in Effect as of September 30, 1995	Assistance or services authorized under the former Title IV-A plan. Any individual who was eligible for assistance or service authorized under the Title IV-A (AFDC/JOBS) State Plan which was in effect as of September 30, 1995 shall be eligible for such assistance or service in accordance with sec. 404(a)(1) of the Social Security Act, as amended [42 U.S.C. 604(a)(1)].	Yes	Yes

Medical Services Guidance

Federal law mandates that a state must not use TANF funds to provide medical services and the term "medical services" does not include pregnancy family planning services. The material provided in this section relies not only on the statutory language but also on the discussion in the preamble to the final TANF regulations of issues related to domestic violence, substance abuse treatment, and mental health treatment.

Purpose:

The purpose of this section is to provide clarification as to what services are considered "medical services" under Florida's TANF Program and, therefore not allowable for TANF funding.

GENERAL:

In general, medical services include treatment to alleviate or remedy a health or medical condition, the provision of which requires a license to practice a medical profession in Florida. Medical services would generally include those services covered by the Medicaid program. However, the fact that a service is potentially reimbursable by Medicaid does not automatically mean that it is a medical service. Activities by medical professionals that are related to assessment or which are vocational in nature may not be medical services per se. This section provides guidance on these issues.

GUIDELINES:

The following services are not medical services for purposes of TANF (and the differentiation of medical vs. non-medical services for TANF is not intended to apply to any other program or funding source).

1. Pre-pregnancy family planning. These activities are not considered medical services due to an explicit statutory exception (Section 408(a)(6) of the Social Security Act, as amended).
2. Case management (whether or not reimbursable under Medicaid as targeted case management). As used here, case management includes the development of individualized case plans, family case plans, employability plans, etc., the provision or brokering for services found in the case plan, and the process of monitoring progress toward case goals. Case management also may include assessment of client needs, identification of barriers to achievement of goals, and the periodic review of such plans.

NOTE: If an activity such as case management is Medicaid reimbursable and an allowable expense under TANF, it is never permissible to bill both funding sources for the same expenditure.

3. Assessment activities related to a TANF purpose. Assessment activities related to a TANF purpose are generally not considered medical services and are allowable activities under TANF. Examples of assessment activities that are not medical services may include

vocational assessment by a health professional to determine what work activities are appropriate. For example, a pre-employment physical examination that does not include treatment is not a medical service. An assessment by a health professional acting as member of a Child Protection Team as to whether a child could safely remain in his or her own home is not a medical service. Another example might be the administration of a drug test required for employment in a drug-free workplace.

4. Counseling, including job counseling or individual or family counseling related to a TANF purpose is not a medical service. Psychotherapy or treatment provided by a psychiatrist is a medical service.

5. The non-medical component of treatment program related to a TANF purpose is not a medical service. This could include the cost of room and board for residential treatment for substance abuse or mental health treatment of 150 days or less as defined in s. 414.0655, F.S. Non-medical costs of treatment may also include respite services or day services where these services are related to a TANF purpose and otherwise permissible.

6. Transportation costs related to a TANF purpose are not considered a medical service. This could include transportation to and from medical treatments (assuming Medicaid does not cover the cost).

7. Employment related services such as supported employment, sheltered employment, job coaching, etc. are not medical services. Assessment, testing or other determinations of modifications needed for reasonable accommodation for a participant's disability, incapacity, or limitation are not a medical service.

8. Outreach, public awareness and public education related to a TANF purpose are not medical services. This would include outreach related to transitional benefits including transitional Medicaid and outreach related to the Florida KidCare Program.

Payment of KidCare co-payments or monthly premiums for health insurance is a payment for medical services and is not permissible with TANF funds.

PROTOCOL FOR QUESTIONS REGARDING MEDICAL SERVICES:

The guidelines will cover many questions about the permissible use of TANF funds. Pose-additional specific questions about uses of TANF funds to the ESS Florida Program Office or the Office of Budget Services (Department of Children and Families).

These offices will coordinate responses with consultation from other agencies and the federal Administration for Children and Families.

SECTION 3: WORK REQUIREMENTS

3.1 WORK ACTIVITY REQUIREMENTS (s. 445.024, F.S.)

Individuals who apply for TCA and who are not exempt must complete the work registration process as a condition of eligibility for Temporary Cash Assistance. DCF refers applicants to the RWBs in accordance with s.414.095, F.S. Effective September 2013, the state implemented an automated work registration process. The automated process allows applicants to complete up-front work registration requirements online. The online requirements include an overview of the Welfare Transition (WT) program and an assessment. The local RWBs may require additional registration tasks when the customer completes the online program overview and assessment. Their website displays additional requirements when the applicant completes the online portion of work registration. As part of the work registration process, applicants learn about the WT program, their opportunities, and their responsibilities. Applicants engage in work activities based on their ability to comply. If an applicant is not able to begin participating in job search or other activities because of medical limitations, mental health issues, substance abuse issues, or domestic violence, the individual is engaged in a modified work registration process. An individual who needs assistance in order to look for work, to participate in work activities or who requires special accommodations to participate are offered services based on his/her particular needs.

Failure to complete the work registration process without good cause results in a denial of benefits. An individual who is not able to work because of a medical incapacity, substance abuse issue, mental health issue, domestic violence or other disability/limitation may be excused from having to work register or participate in work prior to receiving assistance. When DCF approves TCA, the Department refers non-exempt individuals to the RWBs for assessment and assignment to appropriate work activities.

Chapter 445, Section 445.024, F.S. specifies the work activity requirements of the WT Program. These requirements ensure that TANF-eligible parents and caretaker relatives engage in work in accordance with sections 402(a)(1)(A)(ii) and 407 of the Social Security Act as amended by the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA), the Deficit Reduction Act and subsequent Final Rule (2008). Unless a parent or caretaker meets a specified exemption, the statute requires immediate entry into work or other activities, subject to federal and state funding.

3.2 DEFINITION OF WORK ACTIVITIES (s. 445.024, F.S.)

Participants must participate in work activities for not less than the minimum number of hours required under federal law in 42 USC s. 607(d), SSA, as amended. The amount of time in a work activity cannot exceed that permitted under federal law or regulation.

The Department of Economic Opportunity may develop activities under each of the

following categories of work activities. The Department may use the following categories of work activities, based on federal law and regulations, individually or in combination to satisfy the work requirement for a participant in the Welfare Transition program.

- a. Unsubsidized employment
- b. Subsidized private sector employment
- c. Subsidized public sector employment
- d. On-the-job training
- e. Community service programs
- f. Work experience
- g. Job search and job readiness assistance
- h. Vocational educational training
- i. Job skills training directly related to employment
- j. Education directly related to employment
- k. Satisfactory attendance at a secondary school or in a course of study leading to a graduate equivalency diploma
- l. Providing childcare services

Florida defines its work activities in its approved Work Verification Plan. The state uses the same definition for each work activity as described in the Deficit Reconciliation Act of 2005 final Regulations (published February 5, 2008) for the reauthorization of TANF.

See Florida's Work Verification Plan.

<http://www.floridajobs.org/PDG/TANFWorkVerificationPlan2012.pdf>

3.3 SUPPORT SERVICES (s. 445.025, F.S.)

Support services enable families to remove barriers to participation in work or alternative requirement plan activities and employment and leave the program on the path to self-sufficiency. The RWBs have local operating procedures that prioritize services based on the needs of individuals and caseload. RWB providers authorize support services and make referrals to appropriate entities. The provider's inability to offer necessary support services may serve as good cause for a customer's non-participation in work activities. Support services include, but are not limited to the following:

- a. **Child Care:** The RWB provider authorizes child care for the hours of work activity or employment plus a reasonable time to travel to and from the child care facility and the place of work activity/employment and return. Each family must contribute to the cost of child care through a parent co-payment, using the fee schedule established by the local School Readiness Programs or Early Learning Coalitions. The child receiving care must be within the specified degree of relationship to the participant to be eligible to receive TANF-funded assistance and must be included in the assistance group. *See Section 5.4, School Readiness Programs or Early Learning Coalitions for more information.*
- b. **Transportation:** Transportation expenses for participants include bus tokens or passes, transit vouchers, car repairs, and gasoline. RWB providers pay participants for transportation in advance or reimburse against receipts or invoices. If funds are available, providers may pay for vehicle operation and repair expenditures necessary to make a vehicle serviceable, vehicle registration and driver license fees and liability insurance for up to six months.
- c. **Ancillary Expenses:** These may include books, tools, clothing, education or training fees, background checks, drug screening or other costs to comply with employers' hiring conditions, or other expenses necessary to complete work or alternative requirement plan activities, such as paying the fee for a medical form certifying disability or other medical condition to be completed by a physician licensed under Florida Statute Chapter 458 or 459. The completion of a medical form or statement is not a service Medicaid covers.
- d. **Personal and Family Counseling Therapy:** The Department may provide counseling to participants who have personal or family problems caused by substance abuse or mental health issues that are barriers to participation or employment. RWB providers refer participants to community services that are available without additional cost. If the community services are not available at no cost, the RWB may use support service funds.
- e. **Medicaid:** Families that meet Medicaid eligibility requirements receive medical services under the Medicaid program. Florida does not use TANF funds to pay for medical services.

3.4 CHILD CARE RELATED DEFINITIONS

A participant cannot be sanctioned if acceptable child care is not available. Federal TANF regulations at 45 CFR section 261.56(b) require states to define the following four terms as they relate to determining if child care is unavailable. The source of Florida's definitions is the 2014-2015 *State Plan for Florida, Child Care and Development Fund Services*.

- a. **Appropriate child care:** The care, protection and supervision of a child that supplements parental care enrichment and healthy supervision for the child in accordance with his or her individual needs. Such care should increase the child's

chances of achieving future educational success and becoming a productive member of society.

- b. Reasonable distance:** Reasonable distance depends on the geographic area and availability of public transportation. Program staff discusses and determines mileage and/or time needed for travel to and from the job site with the participant.
- c. Unsuitability of informal child care:** The Florida Abuse Hotline Information System records check must be completed on all informal child care providers who receive funding to provide child care services through the subsidized child care program. If any individual in the household has a report with “some indication” or “verified findings” of abuse, the early learning coalition analyzes the clearance form to determine whether the proposed provider will receive compensation from public funds. The coalition or their subcontract provider notifies the parent of the decision by letter, and the parent has the opportunity to select an alternate care provider.
- d. Affordable child care arrangement:** Annually, the Child Care Resource and Referral Network surveys all legally operating child care providers to obtain program and rate information. Biennially, the Office of Early Learning uses the rate information to determine the prevailing market rate by age category and provider type at the county-level. Coalitions use the prevailing market rate to set the maximum reimbursement rates for their service area.

3.5 MEDICAL INCAPACITY (s. 414.065(4)(d)(e) & (f), F. S.)

Florida recognizes that certain individuals are not immediately able to engage in work activities due to a variety of medical reasons. Individuals excused for good cause from certain work activities due to medical incapacity must:

- a.** Comply with the course of medical treatment necessary to resume participation in work activities as specified in an alternative requirement plan
- b.** Provide a statement from a physician licensed under chapter 458 or 459, F.S., verifying the medical incapacity and its likely duration, the number of hours per week the individual may participate in activities, the percentage of the individual’s disability and any other limitations on participation in work activities
- c.** Participate in mental health or substance abuse counseling or treatment if the incapacity relates to either condition. Individuals may receive an exception from work requirements for up to five hours per week, not to exceed 100 hours per year to participate in counseling or treatment
- d.** Provide verification of a pending application or appeal for SSI or SSDI to be excepted from participation in work activities in accordance with s. 414.065(4)(f), F.S. If the customer receives a denial of SSI or SSDI, all months of TCA receipt count toward the recipient’s 48-month lifetime limit

See Program Guidance, 051, Medical Incapacity.

<http://www.floridajobs.org/pdg/guidancepapers/051MedicalIncapacity100505.pdf>

3.6 DOMESTIC VIOLENCE

Florida adopted the federal Family Violence Option in recognition that past and present incidences of domestic violence may affect an individual's ability to comply with assigned work activities.

- a. **CSF Operational Plan (s. 445.006(6)(a), F.S.):** The Workforce Innovation Act mandates that CSF include strategies in the operational plan that foster the provision of support services to reduce the incidence and effects of domestic violence on individuals and families receiving TCA/TANF non-assistance. CSF approved the implementation details provided in Welfare Transition Domestic Violence Program Final Guidance Paper, WPDG 026, issued 01/16/02.
<http://www.floridajobs.org/workforce-board-resources/policy-and-guidance/guidance-papers>
- b. **Domestic Violence Policy (s. 414.065(4)(b) & (c), F.S.):** An individual unable to comply with work requirements because such compliance would make it probable that the individual would be unable to escape from domestic violence or due to mental or physical impairment related to past incidents of domestic violence may be excused from work requirements. The RWB service provider screens, identifies, and works with the individual to develop an ARP that specifies alternative activities that prepare the individual for self-sufficiency while providing for the safety of the individual and the individual's dependents. Failure to comply with the ARP without good cause results in the same penalty process as failure to comply with work activities.

3.7 GOOD CAUSE (s. 414.065(1), F.S.)

Florida defines "good cause for failure to comply with work or alternative requirement activities" as the temporary inability to participate due to circumstances beyond the participant's control. The RWB service provider notifies the individual of the failure to comply, provides counseling regarding the consequences of non-compliance, determines if the participant had good cause for not meeting program requirements and determines if the participant needs additional services or an alternative activity to assist in compliance. If the individual fails to respond to the notification or counseling, the provider requests that DCF apply a penalty. Good cause reasons include but are not limited to the following:

- a. A family emergency due to the inability to find suitable child care for a sick child under age 12
- b. Hospitalization, medical emergency or death of an immediate family member
- c. Natural disaster

- d. Lack of transportation or child care or other support service
- e. Court appearance
- f. Temporarily caring for a disabled family member when the customer provided verification of the need for care and alternative care is not available
- g. Domestic violence

3.8 NONCOMPLIANCE WITH PROGRAM REQUIREMENTS (s. 414.065(1), F.S.)

Work activities are a critical component of the program because most individuals will realize self-sufficiency through employment or improved employment opportunities. The failure or refusal of the individual to become fully engaged in work or barrier removal/management activities may result in time-limited benefits ending before the family can become economically self-sufficient. As a deterrent to such an outcome, the program applies full family penalties when individuals fail to meet program requirements without good cause in accordance with s. 414.065, F.S.

The RWB offers individuals who need accommodation, including language services, to become fully engaged in activities such services to ensure that activities are 1) meaningful and 2) help the participant move toward self-sufficiency. The RWB engages individuals who are not able to participate in countable work activities full-time, as required under federal and state law, because of a medical, mental health, substance abuse, or domestic violence issue or some other disability/limitation in barrier removal or management activities, such as following a treatment plan documented as necessary by a licensed physician. The RWB engages participants excused from participation in countable work activities as mandated in federal law in a plan according to section **2.12 b.** of the State plan.

If an individual requires access to services or accommodations to participate in activities and the RWB does not offer such services, the participant has good cause for not complying with work activity requirements.

To ensure effective communication and meaningful access to programs and services, the Department will notify individuals with disabilities or limited English proficient (LEP) persons of the availability of services at no cost. Such services may include, but are not limited to, sign language interpretation and foreign language interpretation services.

Documents notifying applicants and program participants of adverse actions will be communicated in plain language, will be provided in the applicant or program participant's primary language, or will advise the program participant how to have the document interpreted free of charge.

See Program Guidance, FG 03-037, Work Penalties & Pre-Penalty Counseling.

<http://www.floridajobs.org/pdq/guidancepapers/037wrkpenaltyprepenaltywtrev012104.rtf>

a. TCA penalties include:

1. First noncompliance: The program terminates TCA for the entire family for a minimum of 10 days or until the individual complies. The individual may comply at any time and have the penalty lifted after the minimum 10-day penalty period.
2. Second noncompliance: The program terminates TCA for the entire family for one month or until the individual complies, whichever is later. When the customer meets this requirement, the program reinstates TCA to the date of compliance or the first day of the month following the penalty period, whichever is later. TCA may be continued for the children under age 16 through a Protective Payee.
3. Third noncompliance: The program terminates TCA for the entire family for three months or until the individual complies, whichever is later. The noncompliant individual must comply with the required work activity upon completion of the three-month penalty period before reinstatement of TCA. The program reinstates TCA to the date of compliance or the first day of the month following the penalty period, whichever is later. TCA may be continued for children under age 16 through a Protective Payee.

b. Food Assistance penalties

The program applies food assistance penalties and TCA penalties in accordance with the Food Assistance Program policy. The penalties are different, depending on family composition and conditions:

1. Food Assistance exempt: If the participant is exempt from work requirements according to food assistance rules, the program applies no food assistance penalty. The food assistance budget remains the same as it was before the program removed TCA from the individual's budget because of the penalty. This applies regardless of the penalty level.
2. Food Assistance non-exempt: If the noncompliant individual is the head of household, the program disqualifies the entire household from receipt of food assistance but if the noncompliant individual is a non-head of household, the program removes only the individual's needs from the benefit.

3.9 FORGIVING PRIOR PENALTIES (s. 414.065(1), F.S.)

If a participant fully complies with work activity requirements for at least six months without new noncompliance penalties, the program reinstates the participant as being in full compliance. If the individual becomes noncompliant again, it will be as a first act of noncompliance and subject to those penalties.

3.10 IMPACT OF PENALTIES ON TIME LIMITS

The Department considers any month a family receives a TCA payment, including payments to a Protective Payee, a month for calculating time limits. It does not consider any month a family does not receive a payment as month for calculating time limits, even if the total absence of payment is due to a penalty for noncompliance. The “time clock” is only counting months of TCA receipt toward the 48-month lifetime limit.

Career managers tell participants during noncompliance counseling that continuation of TCA through a Protective Payee counts toward the family’s cumulative time limit.

3.11 TRANSITIONAL BENEFITS AND SERVICES (ss. 445.026 through 445.032, F.S.)

The WT places great emphasis on transitional benefits and recognizes them as the cornerstone of Florida’s efforts to support employed families as they move toward full self-sufficiency. Transitional benefits include:

- a. **Cash Assistance Severance Benefit:** To preserve TCA eligibility months, participants who are working and earning income may choose to receive a one-time lump-sum payment of \$1,000 in lieu of ongoing TCA in accordance with s. 445.026, F.S. The participant must have received TCA for six consecutive months since October 1, 1996, to be eligible. The RWB provider informs participants about the benefit and ensures they meet eligibility requirements. Participants must sign an agreement that receipt of the payment precludes applying for assistance for six months unless they can demonstrate an emergency. Families that accept the benefit retain their eligibility for food assistance or Medicaid as long as the family continues to meet eligibility criteria for those programs. There is not a penalty for families that opt not to receive the one-time payment.

See Program Guidance, WPDG 024, Welfare Transition Cash Assistance Severance

<http://www.floridajobs.org/pdg/guidancepapers/024%20CashAssistanceSeveranceBenefWTPrev012104.rtf>

- b. **Medical Benefits:** In accordance with s.445.029 F.S., families losing eligibility for TCA due to earned income have continued eligibility for Medicaid for the immediate succeeding 12-month period. A family will lose eligibility for Medicaid for any month the family does not include a dependent minor child, or, if during the last six months the family’s average gross monthly income exceeds 185% of the FPL.
- c. **Education and Training:** In accordance with s. 445.030, F.S., former recipients of TCA who are working or actively seeking employment in continuing their training and upgrading their skills are eligible to receive employment-related education, training and related support services, such as child care and transportation, to continue

training or to upgrade skills for up to two years after the family no longer receives assistance. If funds are insufficient for the services, WFI may limit or otherwise prioritize transitional education and training.

- d. **Retention Incentive Training Accounts (RITA):** Regional Workforce Boards may establish these accounts and use them to promote job retention and to enable upward mobility to higher skilled, higher paying jobs for participants who have gained employment, in accordance with s. 445.022, F.S. RITAs must complement the Individual Training Accounts required by the federal Workforce Investment Act of 1998. Participants may use RITAs to pay for tuition, fees, educational materials, coaching and mentoring, transportation to and from class, and child care while participating in training activities.
- e. **Child Care:** Participants who lose eligibility for TCA due to earned income or who opt to receive an up-front diversion payment are eligible to receive transitional child care (TCC) while they actively seek employment, continue employment and improve their employment prospects through Transitional Education in accordance with s. 445.032 F.S or up to two years if the family's income does not exceed 200% of the federal poverty level and funds are available.

See Program Guidance, Transitional Child Care.

<http://www.floridajobs.org/pdq/guidancepapers/020transitionalchildcare.rtf>

- f. **Transportation:** If funds are available, former TCA participants with family income that does not exceed 200% of the federal poverty level may receive transitional transportation for up to 2 years, to sustain employment or educational opportunities that promote job retention and upward mobility in accordance with s. 445.031, F.S.

3.12 INDIVIDUAL DEVELOPMENT ACCOUNTS (s. 445.051, F.S.)

Families receiving TCA may save earned income to purchase a first home, pay for college, or start a business in accordance with s. 404(h)(4) of the PRWORA and s. 445.051(12), F.S., through the use of Individual Development Accounts (IDA). RWBs have the option to implement the program and match IDA contributions with TANF block grant and other funds. Eligible individuals may deposit earned income in savings accounts while receiving TCA or transitional services. The IDA matches the deposited funds according to the program's established match ratio. For program definitions, contribution requirements, use of funds, withdrawal of funds, dispute resolution related to fund withdrawal, establishment of IDA with financial institutions and other requirements.

See Program Guidance, WT IDA 027.

<http://www.floridajobs.org/pdq/guidancepapers/027%20IDA.rtf>

SECTION 4: PARTICIPANT CONFIDENTIALITY

To assist public assistance recipients achieve self sufficiency, Florida has a compelling interest in ensuring that TANF-assisted families participate in the programs and services available to them, including programs that address problems such as illiteracy, substance abuse, domestic violence and mental health. To encourage their active participation, the State has an obligation to safeguard their family's personal information and privacy.

4.1 DISCLOSURE OF INFORMATION (ss. 414.106 AND 414.295, F.S.)

Florida uses an integrated eligibility process on the FLORIDA system that simultaneously determines eligibility for food assistance, TCA and Medicaid. While the federal AFDC cash assistance regulations changed in many respects because of TANF, the confidentiality requirements for food assistance and Medicaid remain unchanged. Consequently, when the Department obtains information as part of an integrated eligibility process that includes either food assistance or Medicaid and TCA, or both, it safeguards the use or disclosure of such information in accordance with food assistance regulations (7 CFR 272.1(c), Medicaid regulations (42 CFR 431.300-431.306), and Florida's TCA statutory exemption laws (ss. 414.106, 414.295 and 445.007, F.S.).

4.2 PUBLIC RECORDS/PUBLIC MEETINGS EXEMPTION (ss. 414.106, 414.295, & 445.007, F.S.)

- a. **Public Meetings Exemption:** Any public meeting or portion of a public meeting held by DCF, WFI, RWB, or local committee pursuant to s. 445.007, F.S., in which there is a discussion of personal identifying information of a participant, a participant's family or household members from TCA/WT records is exempt from Florida's public meetings laws.
- b. **Public Records:** Personal identifying information contained in records that identifies a participant, the participant's family or a participant's family member that receives TCA under the state's program certified under Title IV-A of the Social Security Act, as amended by PRWORA, is confidential and exempt from Florida's public records laws. The public records exemption applies to TCA participant's information contained in records held by the DCF, WFI, RWB, DEO, Department of Management Services, Department of Health, Department of Revenue (responsible for CSE), Department of Education or service providers under contract with any of these entities. This does not include information identifying a non-custodial parent.

SECTION 5: PRO-FAMILY ACTIVITIES

In accordance with the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, Title I, Temporary Assistance to Needy Families, the Deficit Reduction Act of 2005 (Pub. Law 109-171) and Final Regulations at 263.2(a)(4), Florida identifies the following initiatives, programs and activities as pro-family activities.

NOTE: Section 5 in this TANF State Plan Submission for 2011-2014 describes only programs and activities funded directly with TANF segregated funds, TANF/MOE funds or both. In previous plan submissions, Florida had included additional programs funded from other sources to show that Florida has a public policy climate supportive of pro-family programs funded through a variety of federal, state and local sources.

WFI STRATEGIC/OPERATIONAL PLAN (s. 445.006(6) (a) (1)&(2), F.S.)

The following excerpt from Chapter 445 directs CareerSource Florida Inc. to develop a Strategic Plan for workforce development and an Operational Plan to implement it. The plans focus heavily on strategies to improve the economic and workforce infrastructure as guides for all workforce partners in the program delivery system. The state wants to attract more businesses to offer stable jobs with suitable wages and benefits so Florida families can thrive.

In addition to the goals and strategies for economic and job growth, the statute also addresses other state and community issues. **Section (6)(a) of the statute requires the Operational Plan to “...include strategies that are designed to prevent or reduce the need for a person to receive public assistance. These strategies must include:**

- a. A teen pregnancy prevention component*
- b. A component that encourages creation of community-based welfare prevention and reduction initiatives to increase support provided by non-custodial parents to their welfare-dependent and/or low-income children*

Under these plans, the RWBs have developed, or are partners in, a variety of pro-family initiatives. With the exception of the TANF-funded or TANF-MOE funded programs, the majority of them receive other federal funds, the state’s general revenue appropriations, faith based initiatives and private and community sources.

Programs: The following programs receive segregated TANF funding, MOE funding or both.

5.1 PREPAID TUITION SCHOLARSHIPS

1. Project STARS (MOE funded)

- a. **Purpose:** The Department of Education's Project STARS (Scholarship Tuition for At-Risk Students) is a prepaid college tuition program administered by the Florida Prepaid College Foundation. The scholarships serve as incentives for at risk students from low-income families to graduate from high school.
- b. **Eligibility Criteria:** This program is an MOE funded program. The students who receive these scholarships must be from needy families with a child living with a custodial parent or caretaker relative and meet the income test required for Department of Agriculture's free and reduced lunch program (185 % FPL). They must remain drug free, crime free and refrain from other risky behaviors to maintain their eligibility for the scholarships.
- c. **Restriction on Amount, Frequency or Duration of Services or Payments:** None
- d. **Major Activities:** At risk students are recommended for the scholarships and monitored carefully through the remainder of their high school experience. They are offered additional academic assistance if needed to assure they can take advantage of the scholarships.
- e. **Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work:** NA

2. The Welfare Transition Scholarship and Mentoring Program (TANF funded)

- a. **Purpose:** The primary goal of this scholarship and mentoring program for children of current or former TANF recipients is to provide incentives to both the parent(s) and children in the TANF Temporary Cash Assistance program. It encourages the parent(s) to comply with all work activity and behavioral requirements of the program, and it requires the children, who are eligible for the scholarships to remain in school, maintain a certain grade point average, stay drug-free and avoid other risky behaviors that might result in out of wedlock pregnancies. The program also serves to strengthen families because it encourages the parent(s) to remain more closely involved in the child's life, classroom performance and other school activities during the vulnerable middle school and high school periods.
- b. **Eligibility Criteria:**
- For Parents
- Comply with the requirements of the Welfare Transition Program
 - Seek and retain employment
 - Stay drug and crime-free

- Participate in program activities and school conference for child

For Students

- Must be a child of a current or former TANF recipient
- Maintain a minimum 2.0 grade point average
- Remain drug and crime-free
- Adhere to school attendance requirements
- Abide by the school's code of conduct
- Meet regularly with the assigned mentor and participate in mentoring program activities
- Make progress on college preparatory plan

c. Restriction on Amount, Frequency or Duration of Services or Payments: NA, no payments made.

d. Major Activities: The workforce board administering the Welfare Transition program contracts with a community based group to provide mentoring to each student awarded a prepaid scholarship. The mentoring group monitors the progress of the child (children) and reports to the RWB. Throughout the program, the scholarship award remains contingent on the parent and the child (children) remaining compliant with all program requirements.

e. Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work: RWB service providers refer families to a broad array of community services as appropriate to fit their on-going needs.

5.2 PROTECTIVE INVESTIGATIONS

a. Purpose: The Department investigates child maltreatment reports to ensure the safety and well-being of children alleged to be or who have been abused, neglected or abandoned. The Department and other agencies conduct the investigations in accordance with Florida Statutes.

b. Eligibility: This program receives TANF and MOE funds. These needy children must be under age 18 and live with a custodial parent or specified caretaker relative and the family must have a family income at or below 200% of the federal poverty level to receive TANF funded services, be U.S. citizens or qualified noncitizens and be Florida residents.

c. Restriction on Amount, Frequency or Duration of Services or Payments: Funds help defray the administrative costs associated with operating the Florida Abuse Hotline and supporting Protective Investigations staff.

d. Major Activities: The Department completes TANF/MOE eligibility determinations on all children who are subjects of an abuse report to the Florida Abuse Hotline.

- e. **Referral to Other Programs to Assist Transition from Welfare to Work:** The families receive complete case management and referrals to other appropriate services as needed.

5.3 ADOPTION SUBSIDIES AND SERVICES

- a. **Purpose:** The program provides a Maintenance Adoption Subsidy to “special needs children” who are ineligible for Title IV-E adoption assistance. The subsidy helps to minimize adoption disruption for families who have adopted a special needs child. The family may use these TANF funds for on-going counseling, educational and other needs so that the child may thrive in his or her new home and remain part of a permanent family.
- b. **Eligibility Criteria:** The program receives TANF and MOE funds. The needy child must be under age 18 and ineligible for Title IV-E adoption assistance, must have a family (child only) income at or below 200% of the federal poverty level, be a U.S. citizen or a qualified noncitizen, living with a caretaker relative during the adoption process, and be a Florida resident.
- c. **Restriction on Amount, Frequency or Duration of Payments:** The Department determines the child’s continued eligibility for the subsidy every 12 months and reviews eligibility when any of the eligibility conditions change.
- d. **Referral to Other Programs to Assist Transition from Welfare to Work:** The families receive complete case management and appropriate referrals to other services, as needed.

5.4 SCHOOL READINESS PROGRAMS OR EARLY LEARNING COALITIONS (s. 1002, PART VI, F.S.)

Effective July 1, 2013, the Office of Early Learning’s School Readiness (SR) Program is housed within the Florida Department of Education. SR provides financial assistance for quality child care for eligible families so parents can work or prepare for work or to children who are at risk of abuse, neglect, or abandonment, homeless, or victims of domestic violence. Services vary based on individual need and range from extended day to extended year and school age care. These services help families become financially self-sufficient and prepare children for success in life by providing developmentally appropriate educational experiences.

- a. **Purpose:** The Florida Legislature created the School Readiness program to increase children's chances of achieving future educational success and becoming productive members of society. Programs must be developmentally appropriate, research-based, involve parents as their child’s first teacher, serve as preventive measures for children at risk of future school failure, enhance the educational readiness of eligible children, and support family education. Each School Readiness program must

provide the elements necessary to prepare at-risk children for school, including health screening and referral and an appropriate educational program.

- b. Eligibility Criteria:** The School Readiness program offers qualified parents financial assistance for child care through a variety of services. Child care services may include extended-day, extended-year, and school age care to support parents in becoming financially self-sufficient. Each School Readiness program must be established for children from birth to thirteen (13) years of age, according to the eligibility priority group. Parents are required to pay a copayment for services based on a percentage of their family income. Each early learning coalition shall give priority for participation in the School Readiness program as follows:
- (a) First to a child younger than 13 years of age from a family that includes a parent who is receiving Temporary Cash Assistance under Chapter 414 and subject to the federal work requirements
 - (b) Next to an at-risk child younger than 9 years of age
 - (c) Next to a child from birth to the beginning of the school year for which the child is eligible for admission to kindergarten in a public school under s.1003.21(1)(a)2, who is from an economically disadvantaged working family, and may include the child's eligible siblings, beginning with the school year the sibling is eligible for admission to kindergarten in a public school under s.1003.21(1)(a)2, until the beginning of the school year the sibling is eligible to begin 6th grade, provided the first priority for funding an eligible sibling is local revenues available to the coalition for funding direct services. A child eligible under this paragraph ceases to be eligible if his or her family income exceeds 200 percent of the federal poverty level
 - (d) Next to a child of a parent who transitions from the work program into employment as described in s.445.032 from birth to the beginning of the school year the child is eligible for admission to kindergarten in a public school under s. 1003.21(1)(a)2
 - (e) Next to an at-risk child who is at least 9 years old but younger than 13 years old. An at-risk child with a sibling enrolled in the school readiness program within an eligibility priority category listed in paragraphs (a)-(c) must be given priority over other children eligible under this paragraph
 - (f) Next to a child who is younger than 13 years old from an economically disadvantaged working family. A child who is eligible under this paragraph whose sibling is enrolled in the school readiness program under paragraph (c) must be given priority over other children eligible under this paragraph. A child eligible under this paragraph ceases to be eligible if his or her family income exceeds 200 percent of the federal poverty level
 - (g) Next to a child of a parent who transitions from the work program into employment as described in s.445.032 who is younger than 13 years old
 - (h) Next to a child who has special needs, has been determined eligible as a student with a disability, has a current individual education plan with a Florida school

district, and is not younger than 3 years old. A special needs child eligible under this paragraph remains eligible until the child is eligible for admission to kindergarten in a public school under s.1003.21(1)(a)2

- (i) Notwithstanding paragraphs (a)-(d), last priority must go to a child who meets one of the eligibility criteria in paragraphs (a)-(d) but is also enrolled concurrently in the federal Head Start Program and the Voluntary Prekindergarten Education Program.

5.5 THE HOME INSTRUCTION PROGRAM FOR PARENTS OF PRESCHOOL YOUNGSTERS (HIPPY)

- a. **Purpose:** HIPPY provides home instruction services to at-risk children ages 3 through 5 who are TANF-eligible. HIPPY works with families in the home to support parents as their child's first teacher and to actively prepare their children for success in school. Parents are provided with a set of carefully developed curriculum, books, and materials designed to strengthen their children's cognitive skills, early literacy skills, social/emotional and physical development.
- b. **Eligibility Criteria:** The program restricts the segregated Federal TANF funds for serving needy families who have a minor child, ages three (3) through five (5) years, living with a custodial parent or caretaker relative. Eligible participants must be Florida-TANF eligible children whose parents meet the following criteria:
- U.S. citizen or qualified noncitizens
 - Legal residents of the state
 - A family with a minor child living with a custodial parent or relative caretaker
 - A family with gross income
 - At or below 185 percent of the federal poverty level and eligible to receive Temporary Cash Assistance
 - At or below 200 percent of the federal poverty level and eligible for TANF non-assistance services.
- c. **Restrictions on Amount, Frequency or Duration of Services or Payments:** Restricted to the level of the legislative appropriation in the state budget per fiscal year.
- d. **Major Activities:** HIPPY provides parents opportunities to help their children with enriching experiences needed for school readiness. The program uses three (3) developmentally appropriate home-based curricula of pre-academic activities that parents use with their 3, 4, and 5 year old children, role playing as an instructional technique for parents, professional coordinator and a staff of paraprofessional home visitors to provide services and home visits and parent group meetings. The home visitors go into the home and role-play the activities outlined in the curriculum with the parents and support each family throughout their participation in the program.

- e. **Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work:** NA

5.6 RELATIVE CAREGIVER PROGRAM

- a. **Purpose:** This is a program that provides financial assistance to relatives who are caring full-time for an eligible child who is adjudicated dependent and ordered by the court into the custody of the relative, decreasing the likelihood of the child's placement in foster care and avoiding the trauma to the child that could result from such a placement.
- b. **Eligibility Criteria:** The relative caregiver must be within the fifth degree of relationship by blood, marriage, or adoption to the parent or stepparent of the child for whom the relative caregiver is providing full-time care. The household must meet the technical and financial requirements of the TANF "child-only" program, including the requirement that neither parent reside in the home, with the following exceptions.
1. The monthly amount of the payment before any deductions from income of the child are:
 - Age zero through five years--\$242
 - Age six through twelve years--\$249
 - Age thirteen to eighteen years--\$298
 2. The Department bases financial eligibility on a comparison of the income of the child to the benefit payment standard for the child's age. The difference between the Relative Caregiver Program payment standard for the child's age and the income of the child is the amount of the payment.
 3. Each child applying for or receiving a Relative Caregiver Program payment is a filing unit of one, and the program uses only the child's income and assets to establish and maintain eligibility.

In addition to the TANF eligibility requirements, the placement of the child must be due to a finding of abuse or neglect by the dependency court, and the DCF-Office of Child Welfare must complete an approved home study of the relative caregiver.

The 2014 Legislature passed Senate Bill 1666, which established provisions for non-relatives to be eligible for the Relative Caregiver Program. Funding for the non-relative caregivers will NOT come from TANF funds, so this section does not apply to non-relative caregivers.

- c. **Restriction on the Amount, Duration or Frequency of Services or Payments:** The program pays a special monthly relative caregiver benefit based on the child's age within a payment schedule set by DCF. Children placed in Florida from another state or placed by Florida in another state are not eligible for the program. Use of federal TANF and state MOE is limited to relative caregivers only. The state uses separate

state non-MOE funds for non-relative caregivers.

- d. **Major Activities:** The program assures children otherwise at risk of foster care placement, achieve a sense of permanence and stability in a supportive home that provides for their well-being and support services, including, but not limited to, access to immunizations, education, any necessary mental health services, and other services, as needed.
- e. **Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work:** NA

5.7 DEFINITION OF UNWED BIRTHS AND FLORIDA’S GOALS FOR REDUCING OUT-OF-WEDLOCK BIRTHS:

Florida defines “out-of-wedlock” as: “The mother is not married at the time of delivery.” If the parents were married at time of conception, but are not married at time of delivery, this is termed an “unwed birth.” If the father dies prior to delivery, this is termed an “unwed birth.”

Excerpt from the Department of Health’s State Health Improvement Plan (2014)

The birth rate among teens 19 and under in Florida and the nation is steadily declining. In Florida, the birth rate for female teenagers between the ages of 15 and 19 was 60.4 per 1,000 population in 1995. In 2013, this rate had declined to 23.9 per 1,000 females.

Objective: By December 31, 2015, reduce live births to mothers aged 15-19 from 27.2 per 1,000 females to 20.1 per 1,000 females.

Strategy: Use positive youth development sponsored programs to promote abstinence and reduce teen sexual activity.

**Birth Rate per 1,000 for 15-19 Year-Olds
 2010 Actual and Projections Through 2015**

Actual and Projections	Year	Rate Per Thousand
Actual	2010	32.4
Actual	2011	29.1
Actual	2012	27.2
Actual	2013	23.9
Goal	2014	22.0
Goal	2015	20.1

The state has a broad array of programming directed toward reducing out-of-wedlock births and teenage pregnancy. They are not in this plan because they are offered through public agencies and private or community based groups that make them available to individuals and families without regard to specialized eligibility criteria and they are not receiving TANF or MOE funding.

The Department of Education offers programs and initiatives extensively throughout Florida through its school districts, the Department of Health through its local health agencies, the Department of Juvenile Justice, the Department of Legal Affairs, the Urban League and a variety of community and church groups. All provide for outreach and education and seek non-restricted participation in their activities.

Examples: Education Now and Babies Later (ENABL)
Teen Pregnancy Programs in school districts
Abstinence Programs
Family Planning Clinics and Programs
Juvenile Redirections Programs
PACE for Girls
Children In Need of Services/Families In Need of Services (CINS/FINS)

WORKFORCE FLORIDA, INC. AND DEPARTMENT OF ECONOMIC OPPORTUNITY SPECIAL INITIATIVES AND PROJECTS

The Florida Legislature periodically makes provision for CSF to initiate special projects that serve one of the four purposes of TANF and can vary by region, funding or other resources because most of the programs are competitively bid.

5.8 POST-EMPLOYMENT CAREER ADVANCEMENT AND RETENTION CHALLENGE

- a. **Purpose:** RWBs that receive funding for this project, provide TANF non-assistance support and employment services to the working poor in an effort to reduce the dependence of needy parents on government benefits by promoting job preparation, work, and marriage.
- b. **Eligibility Criteria:** The participant must be from a family that has income at or below 200% of the federal poverty level. Program staff must document all eligibility and must indicate the TANF purpose served on the eligibility form.
- c. **Restriction on the Amount, Frequency or Duration of Services or Payments:** There are no payments and no restrictions on services and duration.
- d. **Major Activities:** Programs focus on service delivery to meet one of the four purposes of TANF. DEO implements programs in creative and innovative ways while enhancing partnerships with community social service agencies, employers and other businesses. The funding agencies continually evaluate programs for performance. Activities relate to the TANF purpose served. Examples of these activities include, but are not limited to the following:
 1. Job search assistance
 2. Job coaching
 3. Resume development
 4. Employment mentoring
 5. Retention services
 6. Pregnancy prevention workshops and materials
 7. Family counseling referrals and services
 8. Child support contract development/monitoring

9. Individual mentoring
10. Soft skills development
11. Industry specific training
12. Basic skills education
13. Post-secondary training
14. English for Speakers of Other Languages (ESOL) education

f. **Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work:** Participants enter programs based on their eligibility and are engaged in program components. The program evaluates participants and program staff refer them to other programs based on their needs, barriers, and goals. The RWB refers participants to other programs offered in the career centers or to outside service sources.

5.9 SUBSIDIZED EMPLOYMENT FOR YOUTH:

- a. **Purpose:** The purpose of the program is to extend the use of TANF funding to support subsidized summer employment opportunities for youth up to the age of 18, or 19 if the youth is in school full time in a secondary school or its equivalent (as defined by Florida's definition of "minor child") with public sector organizations, private sector companies and nonprofit organizations
- b. **Eligibility Criteria:** Youths eligible to participate are from families that are currently receiving Temporary Cash Assistance, or are in the process of applying for Temporary Cash Assistance and been approved and youth in families that have an annual income at or below 200% of the federal poverty level
- c. **Restriction on the Amount, Frequency or Duration of Services or Payments:** The RWB determines any restriction in negotiation with the potential employer
- d. **Major Activities:** Major activities include recruitment of and contract negotiation with perspective employers in the community, recruitment of youth participants, determination of their eligibility and referral to potential employers, and monitoring of the performance of each subsidized employer
- e. **Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work:** The RWBs and their service provider personnel at the career centers make referrals to appropriate community services as needed by the youth or family

SECTION 6: STATUTORY RAPE PREVENTION AND MALE INVOLVEMENT

These are state/federal funded initiatives complementary to and coordinated with the TANF program at the local level. They are not TANF or TANF/MOE funded.

Florida programs that provide educational information and training to state and local law enforcement officials, educational institutions, and relevant counseling services on the problem of statutory rape, teenage pregnancy prevention programs and the role of fathers have been expanded in scope to include improved strategies to reach more males.

6.1 SEXUAL VIOLENCE PREVENTION PROGRAM

The Sexual Violence Prevention Program is funded by the Centers for Disease Control and Prevention to provide sexual violence prevention messages designed to educate the general public, professionals, and underserved populations to intervene before sexual violence begins by creating safe, healthy environments and behaviors. Education topics include healthy relationships, bullying, bystander, consent, dating violence, drug facilitated rape, gender roles, media messages relating to sexual violence, oppression, and sexual harassment.

Programs are encouraged to involve men as part of the solution to preventing rape. Men may choose involvement by mentoring young boys, starting a men's club to educate other men about oppression issues, or volunteering at their local rape crisis center. The Preventive Health and Health Services Block Grant funds the Sexual Violence Prevention Programs to provide services to rape victims. Rape victims and families receive hotline services 24/7.

The Department of Health Sexual Violence Prevention Program awards funds to agencies and organizations throughout Florida to provide education and training focused on the prevention of sexual violence and the provision of services to rape victims. Funded sites include rape crisis centers, domestic violence centers, mental health centers, universities, county health departments, and the Florida Council Against Sexual Violence.

STRATEGIC PLAN FOCUSED TO END SEXUAL VIOLENCE

Vision Statement

- To end sexual violence in Florida.

Mission Statement

- To collaborate with and empower organizations and individuals statewide to eliminate sexual violence in our communities through advocacy, education and training.

Five-Year Goals

1. To increase knowledge and awareness of sexual violence prevention across the lifespan.
2. To influence social norms in support of gender equality, respect, and safety for men, women, and children.
3. To advance policies that promote gender equality, respect, and safety.
4. To increase capacity to prevent sexual violence.
5. To increase funding for sexual violence prevention and intervention.
6. To improve and increase access to sexual violence prevention and intervention data.

6.2 RAPE CRISIS PROGRAM TRUST FUND

In 2003, the Florida legislature created the Sexual Battery Victims' Access to Services Act (F.S. 794.055) and the Rape Crisis Program Trust Fund (F.S.794.056). The Sexual Battery Victims' Access to Services Act acknowledges that victims of sexual assault in the state of Florida should have access to basic services including:

- Hotline
- Crisis intervention
- Advocacy
- Support services
- Therapy
- Medical intervention
- Service coordination
- Community Awareness

The Act created a funding system for distribution of monies generated by a \$151 surcharge assessed on each offender who pleads guilty or nolo contendere or found guilty of sexual battery and other offenses that included many of the aggravated battery and other battery offenses. While the clerk of the court retained \$1 of the surcharge, the Department

deposits \$150 in the Rape Crisis Program Trust Fund. This Act requires the Department of Health to contract with a statewide, nonprofit association to distribute these funds to provide sexual battery recovery services.

Per Florida Statutes, the Department must use funds received under s. 938.085 to provide sexual battery recovery services to victims and their families. Department of Health retains 5% for administrative costs, and gives the remaining 95% to the Florida Council Against Sexual Violence (FCASV). The FCASV retains no more than 15 percent of the funds for statewide initiatives, and distributes the remainder of the funds to rape crisis centers, based on an allocation formula that takes into account the population and rural characteristics of each county.

6.3 FLORIDA LAW RELATED TO STATUTORY RAPE (ss. 382.356, 409.2355, & 827.04, F.S.)

- a. Section 827.04, F.S., mandates that a person age 21 or older who impregnates a child less than 16 years old commits an act of child abuse which is a third degree felony punishable under ss. 775.082-775.084, F.S. Neither the victim's lack of chastity nor the victim's consent is a defense to the crime proscribed under this subsection.

ESS Program Policy requires all eligibility staff to report suspicion of abuse through statutory rape.

Excerpt from ESS Program Policy Manual

0420.0200 Report of Abuse (TCA)

Florida statutes require the reporting of suspected abuse, neglect or exploitation of any child, aged person or disabled adult.

Also make a report when there is reasonable cause to suspect that:

1. A newborn is physically drug dependent;
2. A child from birth to five years of age is a drug-exposed child;
3. The parent/caregiver is unable to provide safe care for the child(ren); or
4. A male age 21 or older impregnates a female under the age of 16 (applicable to children conceived after 10/01/96.)

- b. Section 409.2355, F.S., directs DCF to establish a program (if the legislature appropriates funds) so local communities may apply for grants through the state attorney's office of each judicial circuit to fund innovative programs for the prosecution of males over age 21 who victimize girls younger than 16 years old in violation of ss. 794.05, 794.011, 800.04, or 827.04(4), F.S.

- c. Section 382.356, F.S., directs the Office of Vital Statistics of the Department of Health, the Department of Revenue, and the Florida Prosecuting Attorneys Association to develop a protocol for sharing birth certificate information to facilitate the prosecution of offenses in which a male over the age of 21 impregnates a child less than 16 years old.

6.4 SERVICES FOR NON-CUSTODIAL PARENTS (S. 414.065(5), F.S.)

The RWBs' Annual Plan must contain provisions to focus on initiatives that increase support for children from non-custodial parents consistent with program and financial guidelines developed by WFI and the Commission on Marriage and Family Support Initiatives. Over half of non-custodial parents (primarily fathers) in Florida do not pay court-ordered child support consistently, some do not pay in full, and others do not pay at all. While parents may live apart, it is important that each contribute toward their children's well-being and financial needs. Florida made provisions for non-custodial parents to participate in job training programs in order to improve their employability and income potential.

Non-custodial parents receiving TANF non-assistance services must have a family income at or below 200% of the federal poverty level.

The court may order a non-custodial parent to participate, the child support enforcement agency may refer the non-custodial parent to participate, or the non-custodial parent may volunteer to participate in work activities under the WT or other workforce programs because of the following circumstances:

- a. To enable the individual to obtain employment necessary to provide support payments. A non-custodial parent who fails to meet the court-ordered work requirement may be in contempt.
- b. When the individual is delinquent in child support payments, and the child of the non-custodial parent has been placed with a relative, in an emergency shelter, in foster care, or in other substitute care, or if the individual would be eligible for TCA if the child lived with the non-custodial parent.

Failure to meet the work requirements may result in removal from program participation.

6.5 NON-CUSTODIAL PARENT (NCP) PROGRAMS

The following are examples of TANF special projects that serve non-custodial parents through RWBs.

- a. **Purpose:** The RWB refers the NCP to the appropriate program through coordination of an integrated workforce system and court systems. TANF programs for NCP include:

1. Programs that provide eligible non-custodial non-assistance services to end or prevent dependence of needy parents on governmental benefits and
 2. Programs that encourage the formation and maintenance of two parent families
- b. Eligibility Criteria:** Non-custodial parents receiving non-assistance services must have a family income at or below 200% of the federal poverty level. Depending on the referral agency, there may be additional eligibility criteria, such as:
1. The contracted provider serves non-custodial parents of children who receive public assistance or are qualified as TANF eligible
 2. For NCP programs serving TANF purpose number two: the NCP must be either employed, under-employed with difficulty or inability to pay child support, or be unemployed with a need to secure work to pay child support.
 3. The court may have ordered the NCP to seek employment, participate in work activities, or the NCP was unable to enroll in the program voluntarily.
- c. Restriction on Amount, Frequency or Duration of Services or Payments:** None
- d. Major Activities:** Activities may include, but are not limited to the following:
1. Informing participants of program opportunities and responsibilities
 2. Case management
 3. Various types of assessment
 4. Parenting education
 5. Employment and accountability plan development
 6. Industry related training, credential achievement and certification (if needed)
 7. Employability skills and work readiness skills training (if needed)
 8. Employment placement and retention services
 9. Visitation services
 10. Mentoring
 11. Child support accountability

g. Referral Mechanisms to Other Programs to Assist Transition from Welfare to Work: NA

There are two other opportunities for non-custodial parents in Florida:

1. The Florida Legislature makes an annual direct appropriation of TANF funds to a specialized Non-Custodial Parent Employment Program affiliated with the court system that operates in a few major counties in Florida.
2. RWBs also operate locally designed NCP programs or programs that include NCP enrollees based on competitively funded demonstration projects and special project guidelines.

SECTION 7: FAIR AND EQUITABLE TREATMENT

7.1 DUE PROCESS (ss. 409.285 & 445.024(6), F.S.)

The Workforce Innovation Act provides for applicant/participant protections against erroneous and arbitrary decision-making through opportunities for hearings and appeals in accordance with s. 409.285, F.S. Participants are subject to the same health, safety and nondiscrimination standards established under federal, state, or local laws that otherwise apply to other individuals engaged in similar activities who are not participants in the WT. The act also provides DCF with administrative rulemaking authority and directs the Department to adopt such administrative rules to ensure participant protection and due process in accordance with s. 414.45, F.S. The Florida Department of Children and Families does not discriminate against any person on the basis of race, color, national origin, disability, sex, or age in admission, treatment, or participation in its programs, services and activities, or in employment.

7.2 FAIR HEARING/APPEAL/GRIEVANCE PROCESS

Welfare Transition Program participants have the right to request a fair hearing to resolve disputes about actions that affect their receipt of TANF funded Temporary Cash Assistance benefits or services.

The Department and contracted providers will provide appropriate auxiliary aids and reasonable accommodations to persons with disabilities and interpreters to persons with limited-English proficiency where necessary to afford each individual an equal opportunity to participate in and benefit from the Fair Hearings/Appeal process.

For more complete description of services available to ensure equal opportunities for persons with disabilities and/or Limited English Proficiency (LEP) see:

[http://www.dcf.state.fl.us/admin/publications/cfops/060%20Personnel%20\(CFOP%2060-XX\)/CFOP%2060-10,%20Chapter%203,%20Plans%20for%20Auxiliary%20Aids%20and%20Services%20for%20Persons%20with%20Disabilities%20and%20Limited%20English%20Proficiency.pdf](http://www.dcf.state.fl.us/admin/publications/cfops/060%20Personnel%20(CFOP%2060-XX)/CFOP%2060-10,%20Chapter%203,%20Plans%20for%20Auxiliary%20Aids%20and%20Services%20for%20Persons%20with%20Disabilities%20and%20Limited%20English%20Proficiency.pdf)

[http://www.dcf.state.fl.us/admin/publications/cfops/060%20Personnel%20\(CFOP%2060-XX\)/CFOP%2060-10,%20Chapter%204,%20Auxiliary%20Aids%20and%20Services%20for%20Persons%20Who%20Are%20Deaf%20or%20Hard-of-Hearing.pdf](http://www.dcf.state.fl.us/admin/publications/cfops/060%20Personnel%20(CFOP%2060-XX)/CFOP%2060-10,%20Chapter%204,%20Auxiliary%20Aids%20and%20Services%20for%20Persons%20Who%20Are%20Deaf%20or%20Hard-of-Hearing.pdf)

- a. **Cash Assistance (s. 409.285, F.S.):** Under s. 409.285, F.S., DCF is responsible for providing individuals an opportunity for a fair hearing or appeal before the Department's Office of Appeal Hearings for any action that results in the disapproval of eligibility for, the modification, or cancellation of TCA payments. Participants receive information about this right at the time of application and with each notice of adverse action.

The participant must file the request within 90 days of the date of a Notice of Adverse Action. If the participant files the request by the end of the last day of the month prior to the effective of the adverse action, the Department continues assistance through the month the hearing officer hands down a decision. If the fair hearing decision is not in the participant's favor, the individual may have to repay benefits. If the individual is under sanction for noncompliance with TANF work requirements and requests a fair hearing, the RWB or contract provider must attend the fair hearing, bring relevant documentation, and participate in the fair hearing process.

- b. Welfare Transition Service Delivery (s. 445.024(6), F.S.):** CSF or DEO is responsible for providing a grievance process for complaints, except complaints of alleged discrimination, related to WT program service delivery, such as work activities, support services, diversion programs and other workforce functions under the Workforce Innovation Act.

The appropriate authority affords individuals who require reasonable accommodations, including language assistance or document translation, to file a grievance, attend a grievance or review the grievance determination.

See Program Guidance, WPDG 00-004, Grievance, Complaint & Hearing/Appeal Procedures.

<http://www.floridajobs.org/pdg/administration/004GrievRev031504.rtf>

7.3 DISPLACEMENT (s. 445.024(7), F.S.)

Regular employees may file a grievance about displacement by a Workforce Investment Act (WIA) participant or WT/TANF participant in accordance with the DEO grievance guideline (WPDG 00-004). The guidelines describe Displacement action prohibitions and available relief specifications for WIA in 20 CFR 667.279 and TANF in 45 CFR 261.270.

See Program Guidance, WPDG 00-004, Grievance/Complaint & Hearing/Appeal Procedures

<http://www.floridajobs.org/pdg/administration/004GrievRev031504.rtf>

7.4 PROGRAM INTEGRITY

Provisions related to strengthening and maintaining program integrity, from fraud prevention activities, recovery of erroneously paid benefits, and the federal provisions for audits are included in ss. 414.095(16), 414.122, 414.39, 414.391, 414.392, 414.41, 414.42, 414.26, 414.27, 414.28, 414.17, F.S. *See, Chapter 414.*

<http://flsenate.gov/statutes/index.cfm?Mode=ViewStatutes&Submenu=1>

7.5 CIVIL RIGHTS GRIEVANCE PROCEDURES

No person shall, on the basis of race, color, religion, national origin, sex, age, or disability

be excluded from participation in, be denied the benefits of, or be subject to unlawful discrimination under any program or activity receiving or benefiting from federal financial assistance and administered by the Department.

Individuals wishing to file a complaint, alleging violations of this policy, may contact the Office of Civil Rights, Florida Department of Children and Families, 1317 Winewood Boulevard, Tallahassee, Florida 32399-0700 or call 1-850-487-1901, or TDD 1-850-922-9220. The statewide coordinator for Section 504 Grievance Procedures is Carolyn Dudley, Assistant Staff Director for Civil Rights. The attached documents also lists regional 504 coordinators.

http://www.dcf.state.fl.us/admin/servicedelivery/docs/HHS_CivilRightsOfficers-ADA-504Coordinators.pdf

Individuals may file civil rights complaints by writing The U.S. Department of Health and Human Services, Director, Office of Civil Rights, Room 506-F, 200 Independence Avenue, S.W., Washington, D.C. 20201 or call (202) 619-0403 (voice) or 1-800-537-7697(TTY).

Individuals may also file complaints with the U.S. Department of Agriculture (USDA) by writing USDA, Director, Office of Adjudication, 1400 Independence Avenue, S.W., Washington D.C. 20250-9410 or call toll free (866) 632-9992 (voice). Individuals who are hearing impaired or have speech disabilities may contact USDA through the Federal Relay service at (800) 877-8339; or (800) 845-6136 (Spanish).

See attached document for a summary of Florida's policy and procedures for handling civil rights disability complaints and a copy of the January 6, 2010 HHS settlement agreement which address department procedures to ensure persons who are deaf or hard-of-hearing have an equal opportunity to receive DCF benefits and services.

<http://www.dcf.state.fl.us/admin/servicedelivery/docs/Summary%20of%20DCF%20Policy%20for%20Filing%20Complaints%20by%20Reason%20of%20Disability.pdf>

http://www.dcf.state.fl.us/admin/servicedelivery/docs/HHS_SettlementAgreement-Signed1262010.pdf

SECTION 8: DISQUALIFICATIONS

Florida disqualifies individuals who have committed intentional program violations through administrative disqualification hearings, signed disqualification waivers, or criminal courts proceedings.

8.1 FRAUD (s. 414.39, F.S.)

- a. According to Florida law, the Department must use an error-prone profile within its public assistance information system and must screen each application for public assistance, including food assistance, Medicaid, and TCA, against the profile to identify cases with a potential for error or fraud. Each identified case must complete a pre-eligibility fraud screening.
- b. For non-fraud (agency or recipient) error cases, a claim is limited to four years prior to the month the overpayment initially discovered by, or reported to, an ESS Specialist.
- c. The statute of limitations restricts suspected fraud overpayment claim establishment for criminal prosecutions for fraud. The Department must prosecute a case involving fraud before two years for a misdemeanor or three years for a felony, has elapsed from the date the fraud occurred until the case is filed with the State Attorney.
- d. The court must define disqualification periods, when specified in a court order. In the absence of court ordered specifications, the TCA disqualification periods are:
 1. 12 months for the first violation
 2. 24 months for the second violation
 3. Permanent disqualification for the third violation

8.2 OTHER PROGRAM VIOLATIONS

- a. Convictions for felony drug trafficking pursuant to F.S. 893.135 including agreeing, conspiring, combining, or confederating with another person to commit the act committed on or after 8/22/96 results in the permanent disqualification for TCA benefits with the first violation, provided the conviction has not been expunged by a court.
- b. Fraudulent statements or representations about identity or residence to receive multiple benefits results in a disqualification period of ten years for each violation.
- c. For all other TCA program violations, the disqualification periods are:

1. 12 months for the first violation
2. 24 months for the second violation
3. Permanent disqualification for the third violation

SECTION 9: PROVISIONS RELATED TO COMMUNITY WORK (S. 414.55, F.S.)

Not later than 1 year after the date of enactment of this Act (PRWORA), unless the chief executive officer of the state opts out of this provision by notifying the Secretary, a State must, consistent with the exception provided in section 407(e)(2), require a parent or caretaker receiving assistance under the program who, after receiving such assistance for 2 months is not exempt from work requirements and is not engaged in work, as determined under section 407(c), to participate in community service employment, with minimum hours per week and tasks to be determined by the State.

The State opted out of this provision as provided for in s. 414.55, F.S., that requires the Governor to minimize the liability of the state by opting out of the special provisions of s. 402(a)(1)(B)(iv), of the SSA, as amended by PRWORA. DCF and CSF must implement the community work program in accordance with the provisions of s. 445.024, F.S.

SECTION 10: EMERGENCY RELIEF (s. 414.35, F.S.)

The Department is required to adopt administrative rules for the administration of emergency assistance programs delegated to the Department either by executive order in accordance with the Disaster Relief Act of 1974 or pursuant to the Food Stamp Reauthorization Act of 2002 and the Food, Conservation, and Energy Act of 2008.

SECTION 11: SPECIAL PROVISION RELATED TO THE “ELDER JUSTICE ACT OF 2009”

This Special Provision Section is added to Florida’s TANF State Plan as required by TANF-ACF-PI-2011-06 to comply with Title VI, Subtitle H, Sections 6701-6703 of the Patient Protection and Affordable Care Act of 2010 (PPACA), the “Elder Justice Act of 2009.” Section 6703 (a) (2) of the PPACA amends section 402 (a) (1)(B) of the Social Security Act (42 U.S.C. 602 (a)(1)(B)).

Florida affirms that it is including health care needs of elders in its planning for workforce and economic development.

Florida intends to “*assist individuals to train for, seek, and maintain employment in other (health care) occupations related to elder care determined appropriate by the State for which the State identifies an unmet need for service personnel....*” (Required language.)

The following is a brief description of some of the labor market analysis, training opportunities, and health care related initiatives in Florida. While not all demand occupations mentioned below are, for elder care exclusively, the fact that Florida is one of the primary locations for the nation’s retirement population means that most health care workers will cope with the issues of elder care during their career.

Description: Florida has been the destination of choice for decades for retirees seeking a home in a state with year-round sunshine, a relatively low cost of living and no state income tax, so that their retirement funds stretch further. The state currently ranks number one in the percentage of citizens who are elders and will continue to do so for the near future. For this reason, Florida has long been aware of the need to train a labor force with the skills to care for the needs of this large segment of its population. Florida’s technical schools, community colleges and universities all have strong track records of preparing individuals for all areas of the elder health care industry--from physicians specializing in gerontology to in-home caregivers. This year alone, the Florida Statewide Demand Occupations List, which sets the training agenda for all workforce training programs in Florida, has on it more than eighteen health-related occupations, all listed as high skill—high wage occupations. The list does not include all the beginning-level training programs, such as Certified Nurse Assistants, where many individuals start their career path in elder health care in the state’s multitude of assisted living facilities and nursing homes.

One example of Florida’s awareness of and emphasis on meeting healthcare needs for all its populations, including the elderly, is described in this Excerpt from CSF’s legislatively mandated 2010-2015 Strategic Plan for all workforce programs: **Creating the Strategy for Today’s Needs and Tomorrow’s Talent.**

“Employ Florida Healthcare Workforce Initiative: Healthcare was the only industry sector that experienced job growth consistently during the recession. Through 2018 employment in this sector is expected to increase by nearly 20 percent, compared to 14

percent for all other industries combined. Also healthcare is an infrastructure industry that is essential to quality of life and business success in Florida. That is why CareerSource Florida, Inc. has developed the Employ Florida Healthcare Workforce Initiative in partnership with the Department of Economic Opportunity and Regional Workforce Boards. This \$6.5 million initiative was launched as an innovative solution to help unemployed Floridians find jobs in the healthcare sector and to help individuals already in the profession move up the career ladder.”

As an integral part of the workforce system in Florida, TANF-funded Welfare Transition Program participants are encouraged to train for occupations with growth and high wage potential and they may choose to seek a path toward self sufficiency in this consistently vibrant section of Florida’s economy.

SECTION 12: ELECTRONIC BENEFITS TRANSFER (EBT) RESTRICTIONS AND ASSURANCE OF ADEQUATE ACCESS TO CASH ASSISTANCE

In accordance with section 4004(c) of Public Law 112-96 this section of the TANF State Plan describes Florida's policies and procedures to prevent access to the TANF Temporary Cash Assistance benefits through electronic fund transactions at casinos, liquor stores, and establishments providing adult-orientated entertainment. This section also explains how the state ensures that recipients have adequate access to their Temporary Cash Assistance, and can withdraw the Temporary Cash Assistance with minimal fees or charges, including the opportunity to access the Temporary Cash Assistance with no fee or charge and how information on fees are communicated to recipients.

EBT Restriction:

Effective July 1, 2015, the legislature amended Florida Statutes 402.82(4)(a) to prohibit the use or acceptance of an electronic benefit transfer card for the purchase of an alcoholic beverage as defined in s.561.01 and sold pursuant to the Beverage Law.

October 1, 2013, legislative language in Florida Statute 402.82(4)(b) through (f) prohibiting use or acceptance of an EBT card at the following locations remains unchanged:

- An adult entertainment establishment as defined in s. 847.001
- A pari-mutuel facility as defined in s 550.002
- A slot machine facility as defined in s. 551.102
- A commercial bingo facility that operates outside the provisions of s. 849.0931 or
- A casino, gaming facility, or gambling facility, or any gaming activities authorized under part II of chapter 285

Florida will also continue to prohibit the use or acceptance of an EBT card at liquor stores as required by federal law.

Procedures to prevent access to Temporary Cash Assistance through use of EBT cards at the above locations will require the EBT vendor to block both Point of Sale (POS) machines and Automated Teller Machines (ATM) at the prohibited locations.

The vendor will block POS transactions from businesses identified by the Merchant Category Code (MCC), developed by the "Card Association", as Package Stores (Beer, Wine, and Liquor), High Risk Adult Entertainment, and Betting, which includes Lottery/Casino/Wagers. The state will identify which MCC codes the vendor should block. If the MCC code is present and on the vendor's "no process" list, the transaction will be declined.

The EBT vendor will block ATM transactions by programming a block on the specific ATM terminal ID. ATM transactions are reviewed monthly through a data analysis process to identify ATM terminal ID's in prohibited locations. The EBT vendor will then enter this terminal ID into their system to block any EBT cash transactions from the ATM machine at

the prohibited location.

Retail stores, other than liquor stores where use of the EBT card is prohibited, will be responsible for ensuring the EBT card is not used for the purchase of an alcoholic beverage as defined in s. 561.01. The Florida Retail Association has advised all retail stores of the new state law.

Adequate Access to Temporary Cash Assistance:

Recipients may redeem Temporary Cash Assistance benefits at any commercial POS machine that displays the QUEST® logo and any financial institution's ATM (automated teller machine) that displays the QUEST®, STAR®, or PRESTO® logos. Merchants that accept the Florida EBT card display the QUEST® logo to let cardholders know they can use their cards at that location.

ATMs offer TCA withdrawal services only. POS machines offer TCA purchase transactions and may offer TCA back with a TCA purchase and TCA withdrawal transactions. Transactions performed at ATMs and some POS machine merchants are subject to surcharges by the financial institution or owner. ATMs and POS machines that redeem EBT Temporary Cash Assistance benefits only will have a dollar sign on their QUEST® logos.

The cardholder can use their EBT card in all fifty states plus Washington, DC and the U. S. territories of Guam and the Virgin Islands.

Fees and Surcharges

1. Fees:

The first two TCA only withdrawal transactions each month are provided at no cost to the cardholder. There is a \$.85 fee for the third and subsequent TCA only withdrawal transactions. There is no fee charged by the Florida Department of Children and Families or its fiscal agent (FIS eFunds) for TCA purchases, or for receiving TCA back with a purchase.

2. Surcharges:

A surcharge is an additional fee that may be charged for using a card at an ATM machine, or for withdrawing cash only at some point of sale machines in retail stores. The surcharge is charged by the owner of the equipment or financial institution supporting the ATM.

Banks and other retailers may have varying surcharges. For example, some banks charge a \$1.50 surcharge to customers who do not have an account with them. Other ATMs/financial institutions may charge anywhere from \$1.00 up to \$3.50 for the same service. The ATM owner that does not surcharge our cardholders is Presto (Publix).

Direct Deposit

Customers can choose to have their Temporary Cash Assistance benefits deposited into their own bank accounts through direct deposit. The TCA benefit credits to their EBT cash account on the designated benefit availability date, then debits the same day and electronically transmits to the financial institution designated on the Direct Deposit

Authorization form.

The Department provides information on accessing TCA benefits with minimal fees or charges, including an opportunity to access TCA with no fee or charge to the EBT cardholder in a written brochure with their initial card issuance. EBT account access, card use, and customer service information is available on the Department's Website at: <http://www.myflfamilies.com/service-programs/access-florida-food-medical-assistance-cash/welcome-ebt>

CERTIFICATIONS

The State will operate a program to provide Temporary Assistance to Needy Families (TANF) so children can be cared for in their own homes or in the homes of relatives, to end dependence of needy parents on government benefits by promoting job preparation, work and marriage, to prevent and reduce the incidence of out-of-wedlock pregnancies and establish annual numerical goals for preventing and reducing the incidence of these pregnancies, and, to encourage the formation and maintenance of two-parent families.

The program is known as the Welfare Transition Program as named in the Workforce Innovation Act of 2000.

Executive Officer of the State: **Rick Scott**

In administering and operating a program that provides Temporary Assistance for Families with minor children under Title IV-A of the Social Security Act, the state will:

1. Specify which state agency or agencies will administer and supervise the program under Part A in all political subdivisions of the State:

The Department of Children and Family Services (ESS Program): The Department determines eligibility for temporary cash assistance and provides ongoing assistance and services to needy families.

The Department of Health: DOH administers programs related to the prevention of teenage pregnancies and out-of-wedlock births. (No direct TANF funding appropriated at this time.)

CareerSource Florida, Inc.: The principal workforce policy organization of the State, CSF has planning and oversight responsibilities for all workforce related programs, including Welfare Transition Program activities funded with TANF funds.

Department of Economic Opportunity: DEO is responsible for work activities and support services for participants subject to the time limits and work requirements and eligibility for diversion payments.

Department of Education: Administrative home of the Office of Early Learning's School Readiness (Child Care) Program.

2. Assure that local governments and private sector organizations:

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- (a) Have been consulted about the plan and design of welfare services in the state so services are provided in a manner appropriate to local populations and
 - (b) Have at least 45 days to submit comments on the plan and design of such services.
3. Operate a Child Support Enforcement program under the State plan approved under part D, Title IV-A of the Social Security Act, as amended. In accordance with s. 409.2557, F.S., the Department of Revenue is the state agency designated to administer and supervise this program.
 4. Operate a Foster Care and Adoption Assistance program in accordance with Part E, Title IV-A of the Social Security Act, as amended, and certify that the state will take all necessary actions to ensure that children receiving assistance are eligible for medical assistance.
 5. Provide each member of an Indian tribe, who is domiciled in the state and is not eligible for assistance under a Tribal Family Assistance plan approved under Section 412, Title IV-A of the Social Security Act, as amended, with equitable access to assistance under the state program funded under this part attributable to funds provided by the Federal Government.
 6. Establish and enforce standards and procedures to ensure against program fraud and abuse, including standards and procedures concerning nepotism, conflicts of interest among individuals responsible for the administration and supervision of the state program, kickbacks, and the use of political patronage. The state administers the program through staff who meet the standards and requirements of a uniformed personnel system that includes prohibitions against such conduct.
 7. Make available to the public a summary of the State plan.

OPTIONAL CERTIFICATION

Certification that the state will screen and identify individuals receiving assistance under the State Plan with a history of domestic violence while maintaining the confidentiality of such individuals, refer such individuals to counseling and supportive services, and, waive, pursuant to a determination of good cause, other program requirements in cases where compliance with such requirements would make it more difficult for individuals receiving assistance under this part to escape domestic violence or unfairly penalize such individuals who are or have been victimized by such violence, or individuals who are at risk of further domestic violence. The provisions of the Workforce Innovation Act related to this option are described in Section 3 of this plan.

CERTIFIED BY THE CHIEF EXECUTIVE OFFICER OF THE STATE

DATE

RICK SCOTT
GOVERNOR OF FLORIDA